INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



## **IPAA Victoria**

### **How Modern Government Works**

2025

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



## Acknowledgement of Country

Ideas Advisory acknowledges the Traditional Custodians of Country throughout Australia and their connections to land, sea and community. We pay our respect to their Elders past and present.

We extend that respect to all Aboriginal and Torres Strait Islander people today.

#### **Chatham House Rule**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





When a meeting, or part thereof, is held under the Chatham House Rule, participants are free to use the information received, but neither the identity nor the affiliation of the speaker(s), nor that of any other participant, may be revealed.

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



## **Event Speakers**



IDEAS ADVISORY

Greg Gough

Managing Director, Ideas Advisory www.ideasadvisory.com.au greg@ideasadvisory.com.au www.linkedin.com/in/greggoughideasadvisory www.linkedin.com/company/ideas-advisory 0411 885 889



#### Slides

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### https://ideasadvisory.com.au/services/information-sessions/slide-packs/

📞 +61 411 885 889 🛛 🔤 info@ideasadvisory.com.au			
ADVISORY	Welcome Our people ~	Services - IMS - Business (	Case ~ Articles 🔎
ENTPLAN Delivering customer Delivering custome	packs	Investment logic mapping Pre-budget business case review	while a state domination reads owing and changing dema trites of Oldrown Port. Imp ding mineral sands and n ted Port access roads wh ate precinct sec
Building the Business Case Slide pack 2024 Slide pack 2023		Business case development Benefit management Corporate planning	
How modern government works Slide pack 2024 Slide pack VRGF 03 2024	Investment Management Standard Business case training	Information sessions Graphic recording	
Investment Management Standard Informatic Slide Pack 2024 Muswellbrook Shire Council	Slide packs	Gateway reviews Expert panels Clients	
Ideas Advisory would like to acknowledge the $\ensuremath{\mathbb{S}}$ State of Victoria, $\ensuremath{\mathbb{S}}$ State of developing some of these materials.	f New South Wales and the © Corr	Testimonials	ut in

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



## **Event Agenda**

Introduction and welcome

Part 1: Development of Government in Australia

Part 2: Development of Government in Victoria

Part 3: Role of Departments and Statutory Entities

Part 4: Cooperation, integrity, independence and accountability

Part 5: My role within the department and government

Wrap-up and farewell



"If you do not take an interest in the affairs of your government, then you are doomed to live under the rule of fools."

PLATO

### About the Victorian public sector

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



The Victorian public sector is a 300,000 strong workforce employed by the Victorian Government to provide services and support for Victorians.

We are the people in 1800 different departments, agencies and organisations across Victoria who deliver services to the public.

We provide essential services and support for Victorians everywhere — in metropolitan, rural and regional areas. We are nurses, engineers, paramedics, economists, scientists, park rangers, school teachers, legal officers, youth justice workers, museum curators, police officers, firefighters and more.

Although we work for the government, we are independent of political parties. We are impartial, treating all members of the community equally and fairly. Our advice to the government is impartial, frank, and fearless. It has to be so we can be effective in meeting the needs of the community.

### Icebreaker

- Split into groups of 5-6 people
- Introduce yourself
- Discuss what you want to get out of today
- Discuss some Government
   Speak you have heard
- Pick a speaker to report back to the broader group

#### Government Speak



'Sometimes one is forced to consider the possibility that affairs are being conducted in a manner which, all things being considered and making all possible allowances is, not to put too fine a point on it, perhaps not entirely straightforward.'

Translation:

'You are lying.'

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



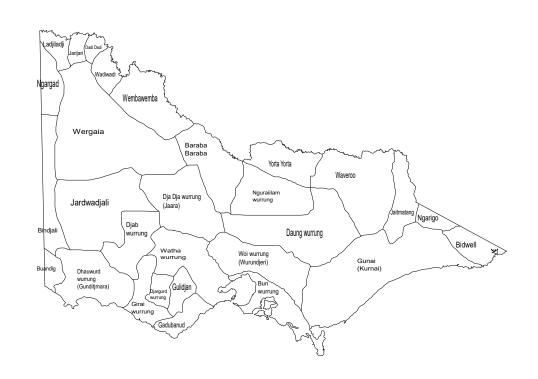
## Part 1 Development of Government in Australia

A brief introduction to governance in Australia

#### **Pre-colonisation**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



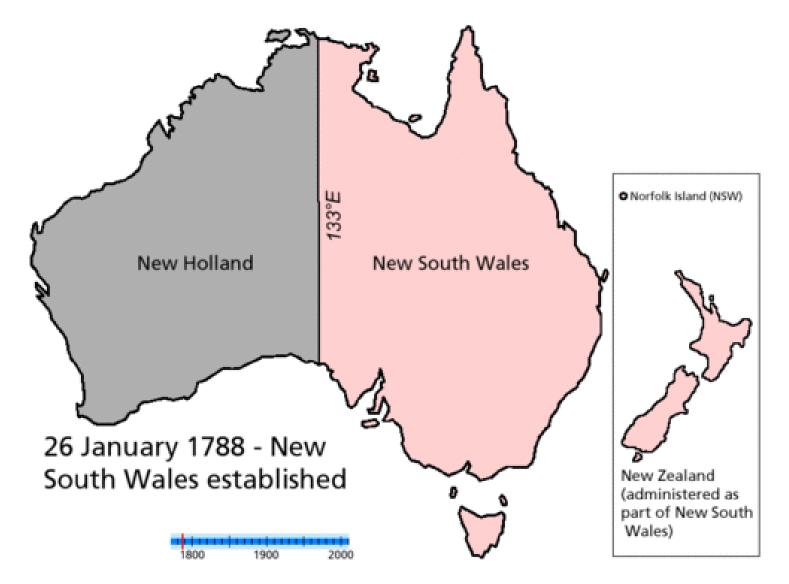




#### **Colonies to States**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





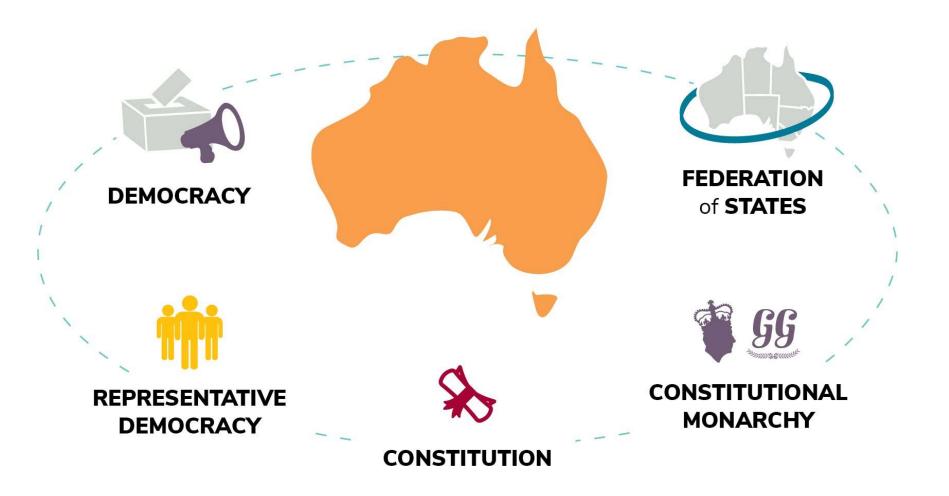
Map of the change to the formative colonies of Australia - Wikimedia Commons - Author - Golbez

### The Australian system of government



VICTORI

THE AUSTRALIAN SYSTEM OF GOVERNMENT





### **Development of a political system**

#### Westminster

- Government formed and responsible to an elected house of parliament
- Opposition members of parliament who scrutinise – closely examine – the government
- A constitutional monarch who acts on the advice of the prime minister

#### Washington

- The names 'Senate' and 'House of Representatives'
- Each state has the same number of representatives in the Senate
- The number of members of the House of Representatives from each state is determined by the population of that state

Washminster system

#### Additional

• Direct election of senators

INSTITUTE OF

AUSTRALIA

PUBLIC ADMINISTRATION

Parliamentary Education Office peo.gov.au

### Four key ideas of Australian democracy







#### Active and engaged citizens

Citizens have a voice and can make changes in society



#### An inclusive and equitable society

We work towards a society where everyone is respected and free



#### Free and franchised elections

We get to stand for election and choose who makes decisions on our behalf



#### The rule of law for both citizens and the government

Everyone is equal before the law and must follow the law



#### **Federal Government**





What does it do?



Cape Otway Lightstation, Great Ocean Road, Victoria.

### **People in Parliament**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





SENATE



HOUSE OF REPRESENTATIVES



#### GOVERNMENT



**OPPOSITION** 



CROSSBENCH

#### Represents the views of Australians

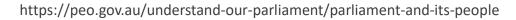
- Makes laws for Australia
- Investigates national issues
- Examines the work of the government.

- House in which
   the Australian
   Government is
  - formed
- Represents the views of Australians
- Makes laws for Australia.

- Puts Australian law into action
- Provides government

services

 Makes decisions on behalf of the nation. The opposition is the largest party – or coalition of parties – that does not have the majority support of members in the House of Representatives. The crossbench is made up of the minor parties and the independents.



#### Number of members

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### **Composition of the House of Representatives**

**Composition of the Senate** 





Parliamentary Education Office peo.gov.au

#### **Ratio of electors to members**



Number	State/Territory	
3	Australian Capital Territory	
47	New South Wales	
2 (3)	Northern Territory	
30	Queensland	
11 (10)	South Australia	
5	Tasmania	
37 (38)	Victoria	
16	Western Australia	
150 (151)	Total	

Number	Gender
59	Female
90	Male
2	Vacant

#### **Composition of the Senate**

Number	State /Territory		
Number	State/Territory		
2	Australian Capital Territory		
12	New South Wales		
2	Northern Territory		
12	Queensland		
12	South Australia		
12	Tasmania		
12	Victoria		
12	Western Australia		
76	Total		
Number	Gender		
44	Female		
32	Male		

INSTITUTE OF

AUSTRALIA

PUBLIC ADMINISTRATION

Parliament of Australia aph.gov.au

#### **States**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



State	Capital	Population (Sept 2022)	Area (km2)	Population Density (/km2)	No. of Reps. in Aus House	Governor	Premier (Party)
New South Wales	Sydney	8,484,357	800,150	10.49	47	Margaret Beazley	Chris Minns (Labor)
Victoria	Melbourne	6,981,352	227,416	30.18	38	Margaret Gardner	Jacinta Allan (Labor)
Queensland	Brisbane	5,586,322	1,729,742	3.18	30	Jeannette Young	David Crisafulli (Liberal National)
Western Australia	Perth	2,965,159	2,527,013	1.15	16	Chris Dawson	Roger Cook (Labor)
South Australia	Adelaide	1,878,029	984,321	1.89	10	Frances Adamson	Peter Malinauskas (Labor)
Tasmania	Hobart	575,366	64,519	8.89	5	Barbara Baker	Jeremy Rockliff (Liberal)

#### **Territories**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### Internal territories of Australia

Territory	Capital (or largest settlement)	Population (Sept 2022)	Area (km <sup>2</sup> )	Population Density (/km <sup>2</sup> )	No. of Reps. in Aus House	Chief Minister
Australian Capital Territory	Canberra	474,132	2,358	198.97	3	Andrew Barr (Labor)
Northern Territory	Darwin	255,100	1,347,791	0.19	2	Lia Finocchiaro (Country Liberal)
Jervis Bay Territory	None (Jervis Bay Village)	405	67	6.04	Part of the Division of Fenner (ACT)	None



#### Parliament of Australia aph.gov.au

External territories of	External territories of Australia						
Territory	Capital (or largest settlement)	Population (Jun 2018)	Area (km²)	Population Density (/km <sup>2</sup> )			
Christmas Island	Flying Fish Cove	1,938	135	14			
Norfolk Island	Kingston	2,601	35	74			
Cocos (Keeling) Islands	West Island	547	14	39			
Australian Antarctic Territory	None (Davis Station)	60	5,896,500	0.0000102			
Coral Sea Islands	None (Willis Island)	4	780,000	0.000005			
Ashmore and Cartier Islands	None (offshore anchorage)	0	199	0			
Heard Island and McDonald Islands	None (Atlas Cove)	0	372	0			

#### **Territories**





### **Comparative terminology**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



		Tie to the	Domestic	Head of	Upper House of	Lower House of	Member of	Parliament	
Entity	Type of entity	monarch	administrator	government	Parliament	Parliament	Upper house	Lower house <sup>1</sup>	
Commonwealth of Australia	Federal government	Direct	Governor-general	Prime minister	Senate	House of Representatives	Senator	MP	
South Australia						House of		MHA	
Tasmania				Legislative Council		Assembly		WITA	
New South Wales	Federated state	Direct (established by	Coverner				MLC	MP	
Victoria	rederated state	the Australia Act	Governor Premier					MLA	
Western Australia		1986)						IVILA	
Queensland				N// (abolishe		Legislative		MP	
Australian Capital Territory	Self-governing territory	Indirect (through the governor- general acting as "administrator")	Assembly and chief minister	Chief minister		Assembly		MLA	
Northern Territory						_		_	
Christmas Island		Indirect (through					-		
Cocos (Keeling) Islands	External territory	the governor- general)	Administrator	Shire president		Shire Council		Councillor	
Norfolk Island				Mayor		Regional Council <sup>2</sup>			

1. The abbreviation MP is an acceptable, and indeed more common, term for members of each lower house.

2. Between 1979 and 2015 Norfolk Island was a self-governing external territory with its own legislature, the Norfolk Island Legislative Assembly, until this was abolished by the Commonwealth Parliament.

### **The Third Tier**

Local Governments are responsible for matters such as:

- Sanitation
- Local roads and Planning
- Development and Zoning
- Libraries and Parking
- Regional Economic Development
- Most financial support for LGs comes from levying local rates and charges, and from State grants.

More recently the Federal Government has made grants directly to influence or steer policy



### Local governments by type and state





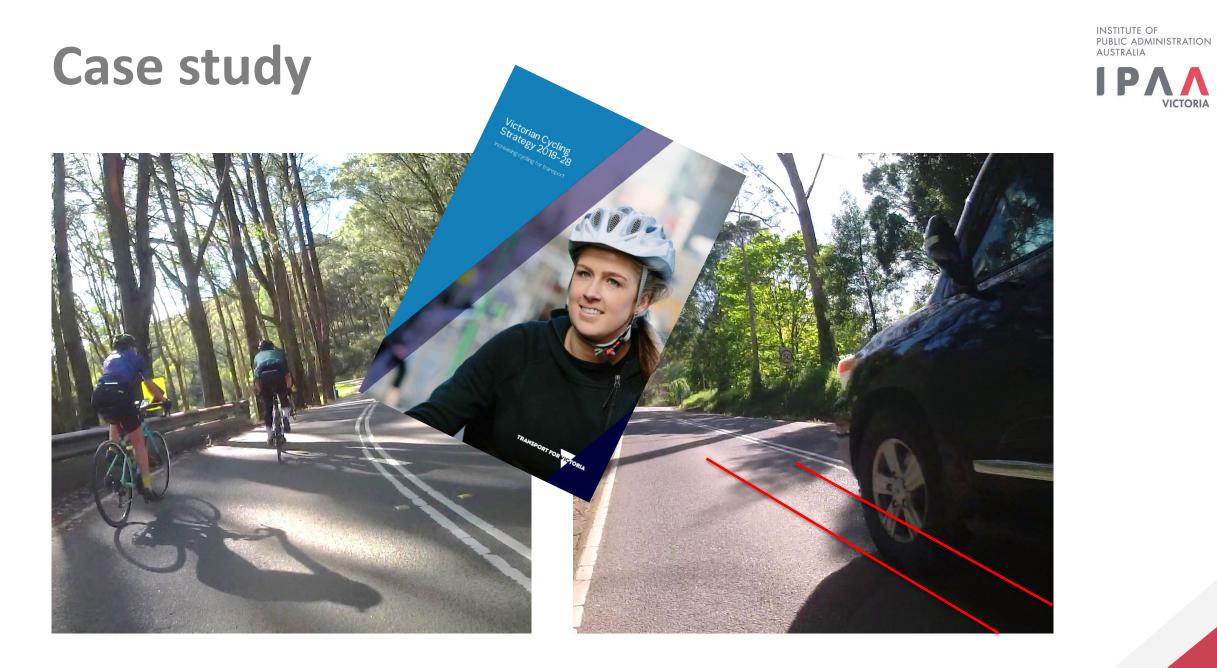
Local government area types	NSW	Vic	Qld	WA	SA	Tas	NT	ACT	Total
Aboriginal councils					2				2
Aboriginal shires			12						12
Boroughs		1							1
Cities	30	34	8	27	21	6	2		128
Councils	32				17	23	2		74
District councils					23				23
Municipalities	2								2
Regional councils	9		29		4		9		51
Rural cities		6			1				7
Shires	55	38	28	104			2		227
Towns			1	8	2		2		13
Sub-total	128	79	78	139	70	29	17	0	540
Unincorporated	2	9		2	1		7	1	22
Total	130		78	141	71	29	24	1	562

### Who does what?

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Daily tasks	W	hich level of government gets invo	lved?
	Federal Government	State Government	Local Government
Shower and get ready		<ul> <li>Power, gas, water, sewerage from State corporations</li> </ul>	
Have breakfast	<ul><li>Currency</li><li>Trade, imports &amp; exports</li><li>Advertising</li></ul>	<ul><li>Consumer laws</li><li>Shop and workplace laws</li></ul>	<ul> <li>Health inspections of shops</li> </ul>
Learn	<ul><li>Funding to States</li><li>Higher education</li></ul>	<ul><li>Education Department</li><li>School funding and subjects</li></ul>	<ul> <li>Local kindergartens and pre- schools</li> </ul>
Go to the library	<ul> <li>National Library</li> </ul>	<ul><li>State Library</li><li>School libraries</li><li>Subsidies to councils</li></ul>	<ul> <li>Local libraries</li> </ul>
Play sport	<ul><li>Australian Institute of Sport</li><li>National sports bodies</li></ul>	<ul> <li>State sports centre</li> <li>Funding to local councils</li> <li>Safety, health and education</li> </ul>	<ul> <li>Local sports fields and playgrounds</li> </ul>
Watch TV	<ul><li>Broadcasting laws</li><li>ABC TV and Radio</li></ul>		
Go to the doctor	<ul><li>Medicare</li><li>Funding to States</li><li>Drug control</li></ul>	<ul><li>Hospitals</li><li>Ambulance services</li></ul>	<ul> <li>Community services, e.g. meals on wheels</li> </ul>
Put out the garbage	<ul> <li>International treaties and national environmental policies</li> </ul>	<ul><li>Waste disposal</li><li>Pollution controls</li></ul>	<ul><li>Garbage collection</li><li>Local environment</li></ul>



VICTORI/

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



## Part 2 Development of Government in Victoria

A brief introduction to governance in Victoria

#### **State Government**

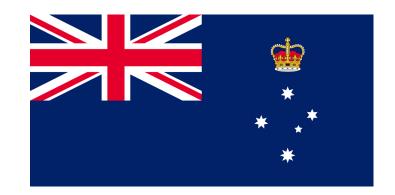
INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Victoria State Government				
Formation	1 July 1851	As a responsible colonial government		
	1 January 1901	As an Australian state		



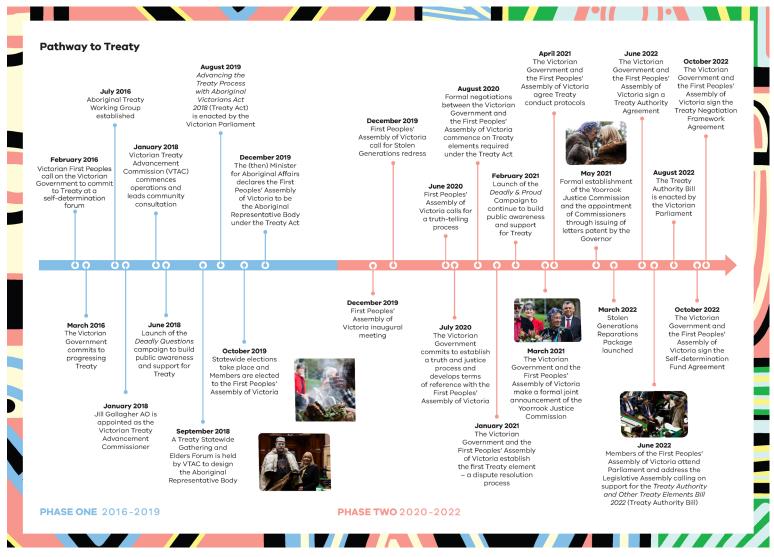




INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### Pathway to Treaty



Ceremonial opening of Statewide Treaty Negotiations: November 2024

First Peoples - State Relations firstpeoplesrelations.vic.gov.au

### **First Peoples' Assembly of Victoria**







#### FIRST PEOPLES' ASSEMBLY OF VICTORIA



# UK inheritance of political structures

- Monarch as Head of State
- Initially ruled by a Governor
- Pressure for elected advisory council (NSW 1843)
- Colony of Victoria
  - Colony with Legislative Council (1851)
  - Constitution (1855)
  - Colony with Legislative Assembly (1856)



#### **Government in Victoria**







#### **The Monarch**







King Charles III\*

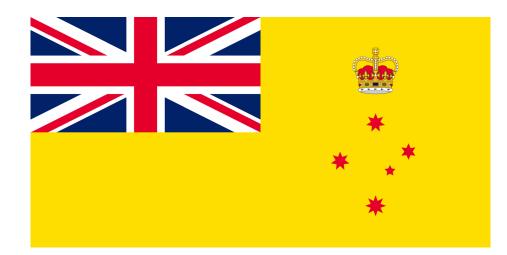
\*His Majesty Charles the Third, by the Grace of God, King of Australia and His other Realms and Territories, Head of the Commonwealth.

### The Governor as Head of State





Her Excellency Professor the Honourable Margaret Gardner AC is the Governor of Victoria.



### **The Premier as Head of Government**



Hon Jacinta Allan MP is the Premier of Victoria, and the Leader of the Victorian Labor Party.

She was sworn in as the 49th Premier of Victoria on 27 September 2023.



INSTITUTE OF

USTRALIA

PUBLIC ADMINISTRATION

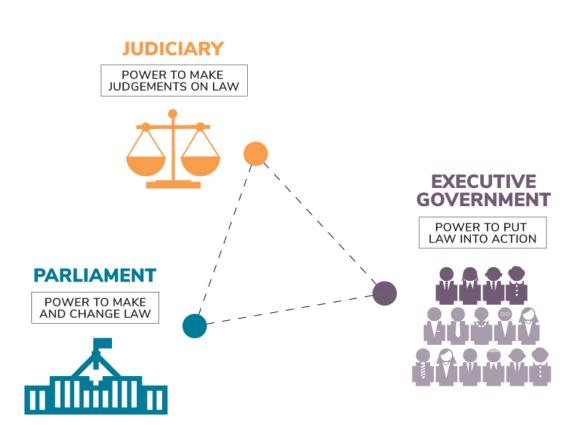
### **Separation of powers**

Key elements of the Constitution and the system of state governments in Australia include:

- A Legislature [Parliament]
- An Executive branch [Cabinet]
- A separate Judiciary

With a clear separation of power between:

- Parliament
- Executive
- Judiciary



INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### **The Legislature - Parliament**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Parliament comprises the Crown (the Governor) the Legislative Assembly (Lower House) and the Legislative Council (Upper House). This two house system is referred to as a bicameral system.



- provides for the formation of Government
- passes legislation
- approves the Government's budget appropriations
- represents the people of Victoria
- scrutinises the actions of the Government

### **The Executive**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



The executive is responsible for the administration of laws passed by Parliament and the delivery of public services.

#### The Executive is comprised of the

- Governor
- Ministers
- Administrative agencies of the government
  - Departments and public entities

### **The Judiciary**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Laws are made by state and Commonwealth governments, which means there are state and Commonwealth courts and tribunals. Victoria has a number of courts and tribunals. Their role is to interpret the laws, adjudicate disputes and impose penalties on people or organisations that have broken the law.

Courts

#### The Victorian court system comprises:

- Supreme Court
- County Court
- Magistrates' Court
- Children's Court
- Coroners Court.

Tribunals are usually less formal than courts and resolve a broad range of disputes. The Victorian tribunals include:

- the Victorian Civil and Administrative Tribunal (VCAT)
- the Victims of Crime Assistance Tribunal

The courts and
tribunals are part of
the criminal justice
system. Other public
sector bodies within
the criminal justice
system are:

System

**Criminal Justice** 

- the Office of Public Prosecutions
- Victoria Police

These are separate from the judiciary

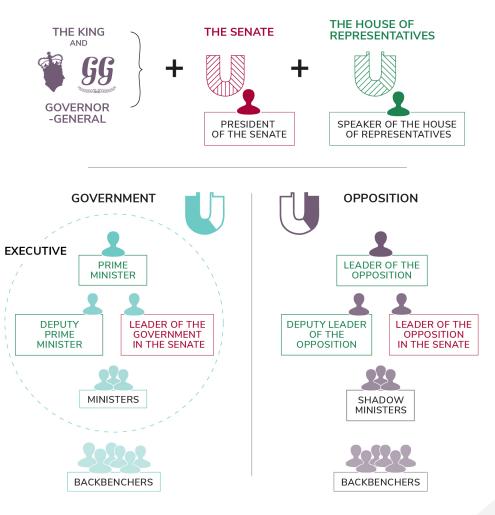
#### Parliament vs Government

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



	Parliament of Victoria	Victorian Government	
Main roles	<ul> <li>To make laws</li> <li>To hold the government to account for its decisions</li> </ul>	<ul> <li>To govern the state and set policy</li> <li>To administer and implement laws</li> </ul>	
Members	<ul> <li>All members of Parliament and the Crown</li> </ul>	<ul> <li>Premier and ministers</li> </ul>	
How are members chosen?	<ul> <li>Elected by the Victorian people.</li> <li>Each member represents a district (Lower House) or region (Upper House) of Victoria.</li> </ul>	<ul> <li>Formed by the party, or coalition, that wins the majority of seats in the Legislative Assembly</li> </ul>	

#### **PEOPLE IN PARLIAMENT**



## **Legislative Assembly**

- The Legislative Assembly is the lower house of the Victorian Parliament
- Consists of 88 representatives
- 45 members needed to form Government
- Members are elected from electorates which represents an area within Victoria
- Elected every four years
- Serjeant-at-Arms
  - The Serjeant-at-Arms maintains order in the Legislative Assembly chamber and performs ceremonial duties.
  - They carry the ceremonial mace at the start of every sitting day.

Parliament of Victoria parliament.vic.gov.au



### **Legislative Council**

- The Legislative Council is the upper house of the Victorian Parliament
- Consists of 40 representatives
- Members are elected from eight multimember constituencies, each returning five members, and elected by proportional representation
- Elected every four years for a fixed fouryear term
- Usher of the Black Rod
  - The Usher of the Black Rod keeps order in the Legislative Council Chamber and performs ceremonial duties.



Parliament of Victoria parliament.vic.gov.au

#### Victorian Lower and Upper House





#### Legislative Assembly 2022-26

Party	Seats held	
Government		
Labor	54	61%
Opposition		
Liberal	20	23%
National	9	10%
Crossbench		
Greens	3	3%
Independent Labor	1	1%
Independent	1	1%
Total	88	100%

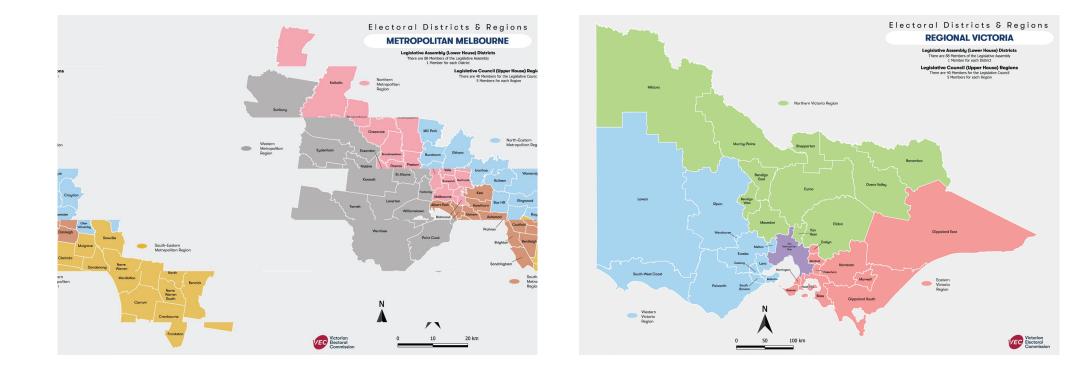
#### Legislative Council 2022-26

Party		Seats	
Government			
	Labor	15	38%
Oppositio	Opposition		
	Liberal	12	30%
	National	2	5%
Crossbench			
	Greens	4	10%
	Legalise Cannabis	2	5%
	Animal Justice	1	3%
	Libertarian	1	3%
	One Nation	1	3%
	Shooters, Fishers,	1	
	Farmers	1	3%
	Democratic Labour	1	3%
Total		40	100%

#### **Electoral boundaries**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





Victorian Electoral Commission www.vec.vic.gov.au

#### **Parliamentary Committees**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



The committee system provides a way of achieving greater public input into issues being considered by Parliament.

Parliamentary committees are made up of Members of Parliament from different political parties. They investigate a particular issue and report their findings and recommendations to the Parliament.

The work of committees facilitates:

- public debate and awareness of issues
- direct public input into parliamentary and policy processes
- personal contact between parliamentarians and the public
- in-depth investigation of issues to assist with better legislative decision

### **Types of committees**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



There are four main types of parliamentary committees:

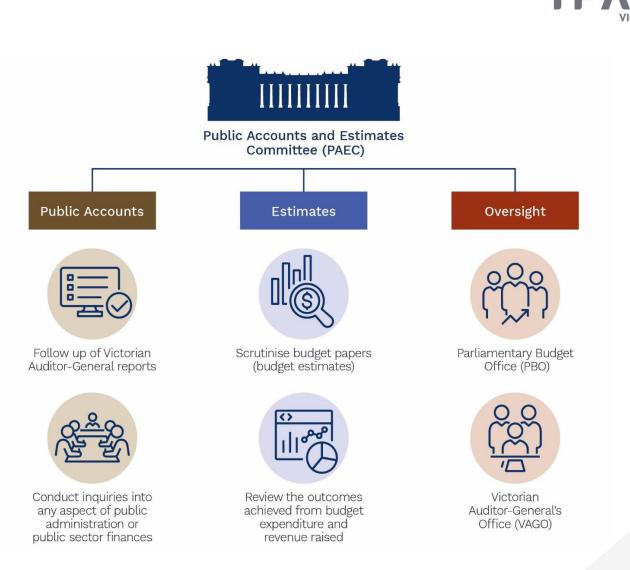
Joint Investigatory Committees	<ul> <li>Appointed each parliament to investigate a number of different issues in particular subject areas. They are made up of members of both Houses.</li> </ul>
Standing Committees	<ul> <li>Appointed for the length of a parliamentary term to investigate a number of different issues in particular subject areas. They are made up of members of one House.</li> </ul>
Select Committees	<ul> <li>Investigate a particular issue and are dissolved when the issue is reported on. They are made up of members of one House.</li> </ul>
Domestic Committees	<ul> <li>Focusing on the operations of Parliament, such as parliamentary procedure and administration. They are made up of members of one House.</li> </ul>

#### PAEC

The Committee produces reports that promote public sector reform and accountability.

#### It can:

- conduct inquiries into any aspect of public administration or public sector finances
- follow up on Auditor-General reports
- scrutinise budget papers and review the outcomes achieved from budget expenditure and revenue
- perform statutory oversight responsibilities around the Victorian Auditor-General's Office and Parliamentary Budget Office.



INSTITUTE OF

AUSTRALIA

PUBLIC ADMINISTRATION

### **Independent Officers of Parliament**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Officers of Parliament are governed by specific legislation.

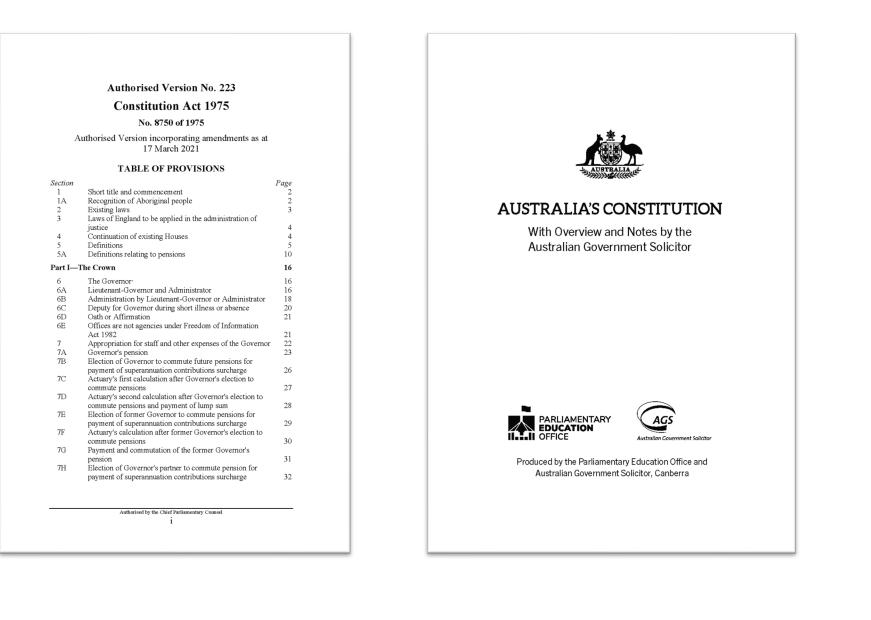
They are responsible to Parliament, not the Government of the day.



#### Constitutions

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





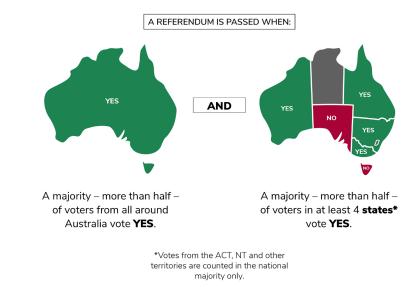
#### **Referendums and plebiscites**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

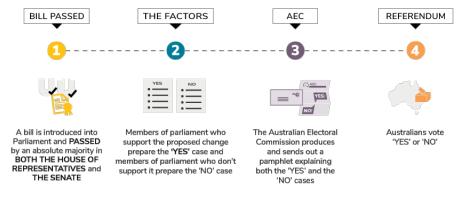


#### DOUBLE MAJORITY

The Australian Constitution can only be changed with the support of the majority of Australian voters **AND** a majority of voters in a majority of states (ie. at least 4 states).



#### HOW TO CHANGE THE CONSTITUTION



Parliamentary Education Office peo.gov.au

### Conventions

A convention is an unwritten understanding about how something in Parliament should be done that, although not legally enforceable, is almost universally observed. Occasionally a new convention is agreed upon in order to resolve a specific procedural issue that has arisen. INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

- The Prime Minister.
- Whoever can command a majority in the House of Representatives is entitled to be asked by the Governor-General to form a government, and take the title Prime Minister.
- Governors-General always act on the advice of their Prime Minister or other relevant minister in regard to particular powers they may exercise.
- An incumbent Prime Minister who loses an election will advise the Governor-General to appoint the leader of the larger party as Prime Minister so the Governor-General does not need to act alone.
- State Premiers tender advice to State Governors for Federal Senate elections, in response to the Prime Minister's advice to the Governor-General to call a Federal House of Representatives election.
- State Governors are given a dormant commission to administer the Commonwealth if the Governor-General is unable to.

### **Rights**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

The rights we do have in the Australian constitution are:

- The right to vote (section 41)
- The right to trial by jury (section 80)
- Freedom of religion (section 116)
- Protection against unjust acquisition of property (section 51)
- And the prohibition of discrimination on the basis of what state you live in (section 117)



#### **Freedom of speech**

- The Australian Constitution does not explicitly protect freedom of expression.
- There is no explicit right to freedom of Speech in Australia
- The constitution does have an implied right to freedom of "political communication." (sections 7 and 24)

Freedom of Speech isn't Freedom From Consequences



INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### Free speech as a public servant

- Make it clear that the views you're expressing are your own and not your agency's
- It's generally a bad idea to make comments about policy issues that are relevant to your work
- Be thoughtful about the language you use
- Remember that people will judge your agency by the tone and content of what you say

INSTITUTE OI

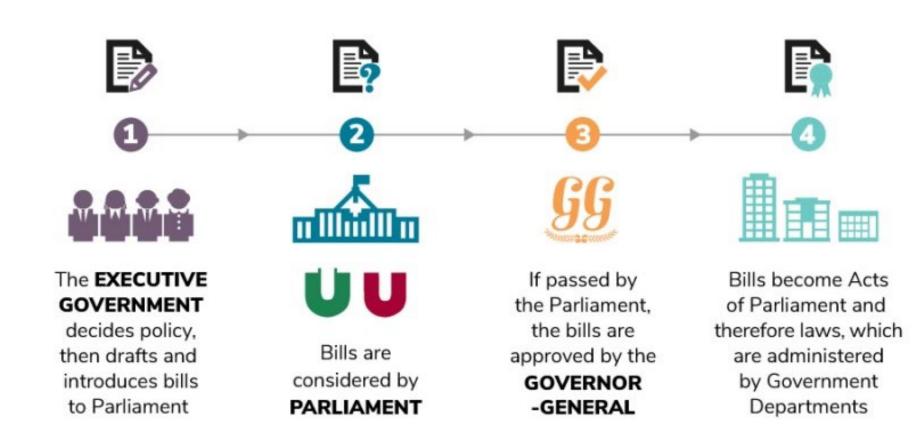
BLIC ADMINISTRATIO

- Don't make derogatory comments about your agency or the people you work with
- If you 'like' or share someone else's post, that can be seen as your endorsement
- Assume that whatever you say or write will be linked back to you eventually
- Don't rely on your privacy settings to keep your posts private
- Commenting in your own time doesn't provide you with a "Get Out of Jail Free" card

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### From policy to law

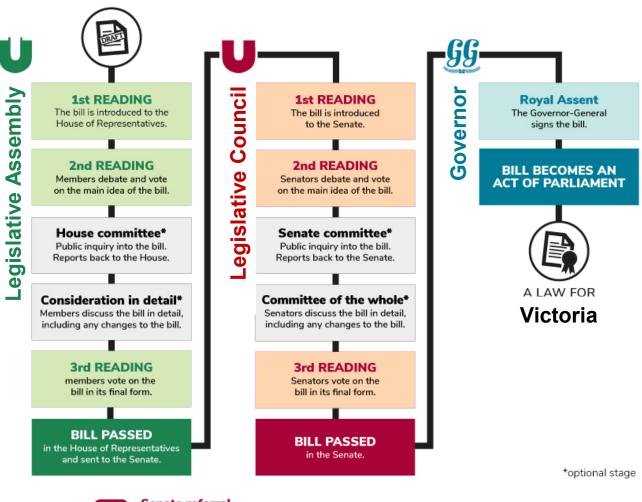


Parliament of Australia aph.gov.au

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### Usual path of a bill





Senate referral The Senate may refer

The Senate may refer the text of the bill to a Senate committee for inquiry (this can happen while the bill is in the House).

### **Cabinet of Victoria**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



The Cabinet of Victoria, also known as the Executive Council of Victoria, oversees Victoria's executive branch of Government.

Ministers of the executive council undertake responsibilities aligned with their portfolio area and are responsible for the subordinate government departments relevant to their ministry positions.

The Governor of Victoria presides over the Executive council; however, she is not a member.

#### **Cabinet - December 2024**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





Premier





Leader of the Government in the Legislative Council Treasurer Minister for Industrial Relations Minister for Regional Development



Minister for Ports and Freight Minister for Roads and Road Safety Minister for Health Infrastructure



Natalie Hutchins Minister for Government Services Minister for Treaty and First Peoples Minister for Prevention of Family Violence Minister for Women

Sonya Kilkenny

Attorney General

Minister for Planning



**Gayle Tierney** Minister for Skills and TAFE Minister for Water





**Gabrielle Williams** Minister for Transport Minister for Emergency Services Infrastructure Minister for Natural Disaster Minister for Public and Active Transport



Lizzie Blandthorn Deputy Leader of the Government in the Legislative Council Minister for Children Minister for Disability





Colin Brooks Minister for Industry and Advanced Manufacturing Minister for Creative Industries



**Anthony Carbines** Minister for Police Minister for Community Safety Minister for Victims Minister for Racing



Danny Pearson Minister for Economic Growth and Jobs Minister for Finance



**Harriet Shing** Minister for the Suburban Rail Loop Minister for Housing and Building Minister for Development Victoria



Ros Spence Minister for Agriculture Minister for Community Sport Minister for Carers and Volunteers



Nick Staikos Minister for Consumer Affairs Minister for Local Government



**Steve McGhie** 

Cabinet Secretary



Lily D'Ambrosio Minister for Climate Action Minister for Energy and Resources Minister for the State Electricity Commission



Steve Dimopoulos

Minister for Environment

Minister for Tourism, Sport and

Major Events

Minister for Outdoor Recreation

Enver Erdogan Minister for Casino, Gaming and Liquor Regulation Minister for Corrections Minister for Youth Justice



Ingrid Stitt Minister for Mental Health Minister for Ageing Minister for Multicultural Affairs



and Precincts

Natalie Suleyman Minister for Veterans Minister for Small Business and Employment Minister for Youth



Mary-Anne Thomas Leader of the House Minister for Health Minister for Ambulance Services

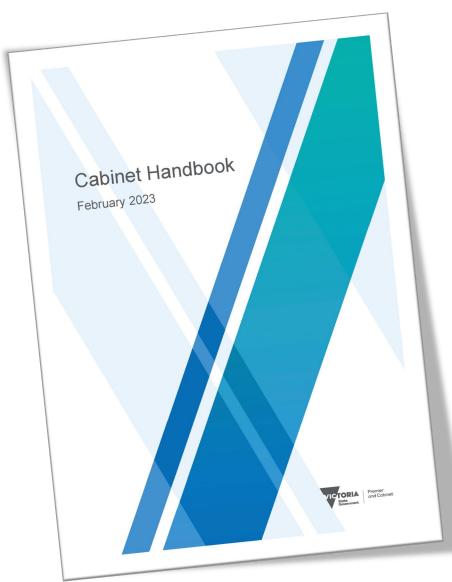


## **Parliamentary Secretaries December 2024**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Tim Richardson	Parliamentary Secretary to the Premier
	Parliamentary Secretary for Men's Behaviour Changes
Josh Bull	Parliamentary Secretary for Level Crossing Removals
	Parliamentary Secretary for Transport
Christine Couzens	Parliamentary Secretary for First Peoples
Paul Edbrooke	Parliamentary Secretary to the Treasurer
	Parliamentary Secretary for Mental Health and Suicide Prevention
Luba Grigorovitch	Parliamentary Secretary for Outdoor Recreation
Bronwyn Halfpenny	Parliamentary Secretary for Roads
Katie Hall	Parliamentary Secretary for Homes
	Parliamentary Secretary for Creative Industries
Nathan Lambert	Parliamentary Secretary for Children
Michaela Settle	Parliamentary Secretary for Regional Victoria
	Parliamentary Secretary for Community Sport
Nina Taylor	Parliamentary Secretary for Education
Paul Hamer	Parliamentary Secretary for Jobs
Kat Theophanous	Parliamentary Secretary for Women's Health
	Parliamentary Secretary for Renters
Sheena Watt	Parliament Secretary for Climate Action
	Parliament Secretary for Emergency Services
Iwan Walters	Parliamentary Secretary for Multicultural Affairs

#### **Cabinet processes**



INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

The Cabinet handbook outlines:

- the place of Cabinet within the broader system of Executive Government
- the underlying principles of Cabinet
- general expectations for Cabinet

business and meetings

- processes for appointments
- components of a quality submission
- requirements to manage and secure

Cabinet documents

Department of Premier and Cabinet dpc.vic.gov.au

#### **Matters for Cabinet**





Cabinet considers major or significant policy issues. Types of submissions for Cabinet consideration include the following:

- requiring new legislation
- relating to the whole of Victorian Government policies and programs
- with a significant impact on either public or private sector investment and employment
- establishing new non-departmental entities
- relating to significant intergovernmental matters
- relating to reports and other major policy reviews which require a Victorian Government submission/response
- to make certain appointments to public boards as specified in the Appointment and Remuneration Guidelines

Items proposed for Cabinet consideration may first require consideration by a Cabinet Committee, especially for policy matters which require consultation across Government.

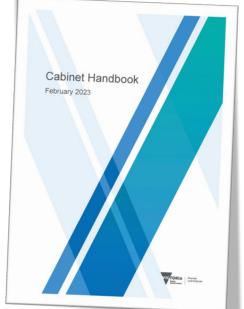
#### Department of Premier and Cabinet dpc.vic.gov.au

#### **Cabinet Committees**

Cabinet Committees are established by a decision of the Premier or Cabinet.

The Committee structure comprises three types:

- **Standing committees**: ongoing committees that report directly to Cabinet and support it in its decision-making role and provide oversight of Sub-committees and Taskforces (e.g. Budget, expenditure review)
- **Sub-committees**: ongoing committees that support a specific whole of government policy area, allow for broad Ministerial representation and support standing Committees (e.g. environment, jobs/employment)
- Taskforces: time-limited committees that are used to develop, implement and oversee the delivery of a specific policy, or related set of policies. (e.g. Emergency Management)







INSTITUTE OF

### **Cabinet Conventions**





As with other Westminster Governments, the Cabinet is not established by statute, and its strength is maintained through adherence to principles focused on shared purpose and robust deliberation.

These are:

- Collective responsibility
- Confidentiality
- 'Need to know' principle



## **Cabinet and Legislation Liaison Officers**

CLLOs are the point of contact in each department for information and guidance on Cabinet and are usually members of the department's Cabinet Team. The role of the CLLO includes: IBLIC ADMINISTRATIO

- providing advice on Cabinet processes and protocols and ensuring the timely lodgement of submissions
- being the central point of contact for Cabinet Office and other departments on Cabinet matters relating to their department
- monitoring, coordinating and forecasting Cabinet business of the Minister/s and department and keeping Cabinet Office informed of developments
- ensuring submissions and all attachments, including second reading speeches and Statements of Compatibility with the Charter of Human Rights and Responsibilities Act 2006, adhere to the procedural requirements outlined in this Handbook
- overseeing access to, and security of, Cabinet documents held within their department.



#### A hypothetical case study

The Premier has announced that a party in the upper house (Legislative Council) said they'll pass critical legislation if two new medically supervised injecting rooms are approved in Victoria.

In groups, answer the following: What information should the Secretary of DPC seek from within their Department and other government departments and entities?



Ambulance attendances reduced by 36% for opioid ODs within 1km during opening hours



(O)

Enabled clients to access 10.540 health and social services

Avoided at least 21 deaths

Medically Supervised Injecting Room



#### A hypothetical case study

There are six key steps:

- 1. Introduction into the Parliament of the legislation (First reading)
- 2. Speech by Minister (Second reading, debate, possible amendments)
- 3. Parliamentary Committee to discuss amendments
- 4. Passing of legislation through both houses
- 5. Royal Assent by Governor
- 6. Commencement



Ambulance attendances **reduced by 36% for opioid ODs** within 1km during opening hours

☐ Enc ○ 10,5 anc 0



(O)

Enabled clients to access 10,540 health and social services

Avoided at least
 21 deaths

Medically Supervised Injecting Room

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



# Part 3 Role of Departments and Statutory Entities

#### Links to the Australian Government

Formerly the Annual Premiers' Conference in which the States sought a share of the national income tax take

The Commonwealth's ability to raise revenue shifted the original balance in Commonwealth/State relations



#### **State Government Role**

States handing over power in areas such as education, disability and health

Commonwealth dominance of revenueraising especially taxation.

- Income tax power handed over in WW2
- GST in 1999.

Reliance on Commonwealth funding in areas such as transport, health, education, infrastructure

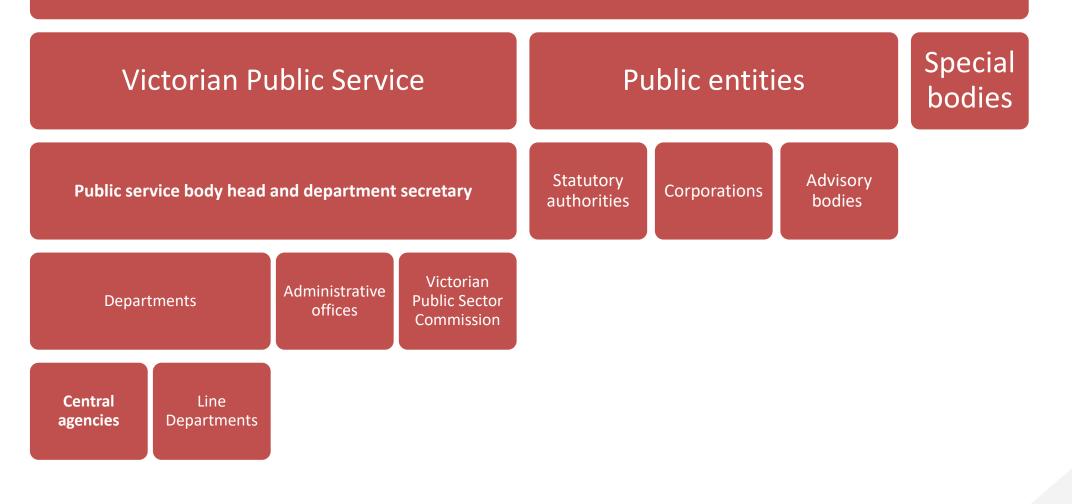


#### Victorian government

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### Victorian public sector



### **State of the Public Sector in Victoria**

382,823 people employed or 314,629 FTE in the overall Victorian public sector

57,345 people (54,839 FTE) were employed in the Victorian Public Service (VPS)

40,972 (39,085 FTE) are employed by a VPS department

325,478 people (259,791 FTE) were employed in public entities

9.8% of the Victorian labour force

4.1% (12,450 FTE) rise in total employment between June 2023 and June 2024

Facts, visuals and data on the Victorian public sector workforce as at June 2024

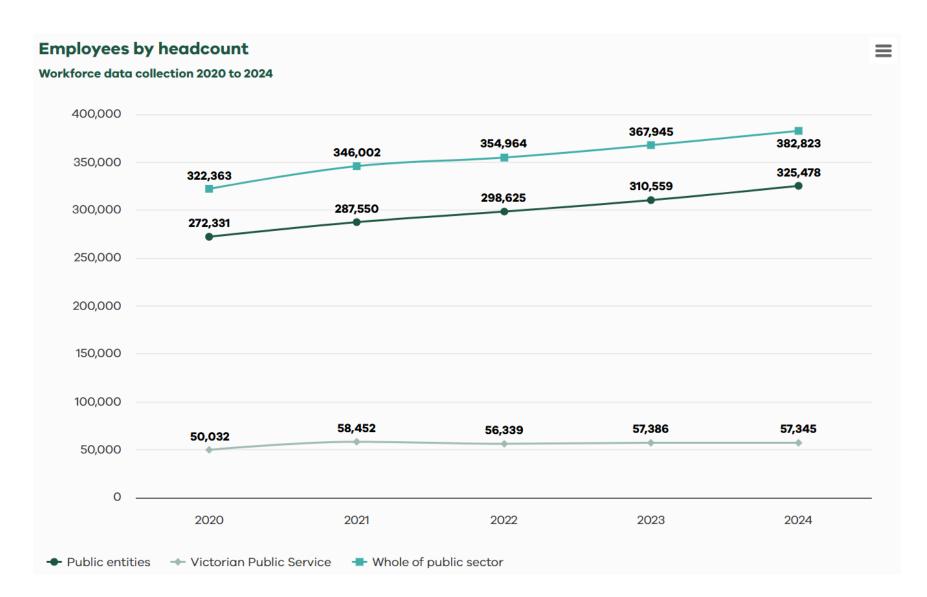




#### **Employee numbers over time**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





## **Employees by gender and classification**

VPS Grade 1 8 2553 VPS Grade 2 970 4295 VPS Grade 3 2309 6087 VPS Grade 4 3488 7570 VPS Grade 5 4755 4763 VPS Grade 6 3958 Senior Technical Specialist 666 Executives 9389 0 1000 2000 3000 4000 5000 6000 7000 8000 Woman Man

Facts, visuals and data on the Victorian public sector workforce 2023

Victorian Public Sector Commission vpsc.vic.gov.au

Percentage of employees by grade and gender



■ Woman ■ Man Percentage of employees by grade and gender INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

VICTORI

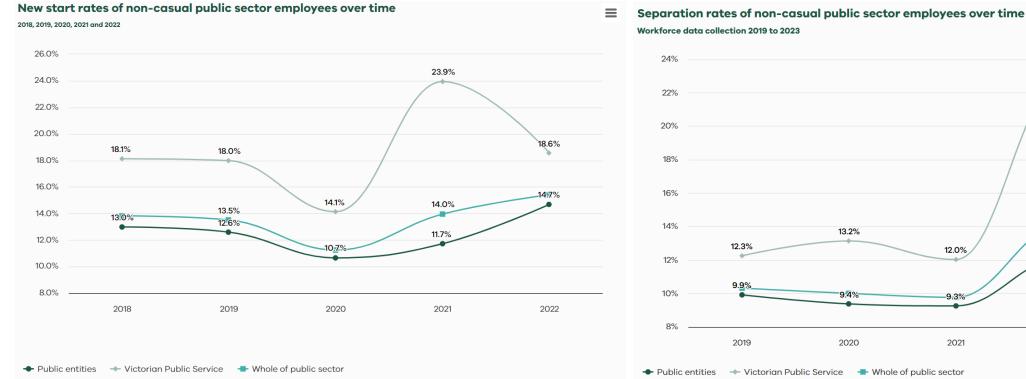
#### **Employee turnover**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



2023

 $\equiv$ 



#### 22.7% 18.1% 14.1% 13.2% 12.9% 12.0% 12.1% 11.8% 9.4% 9.3%

2021

2020

2022

Facts, visuals and data on the Victorian public sector workforce as at June 2022

Victorian Public Sector Commission vpsc.vic.gov.au

#### 2021 workplace gender audit data snapshot



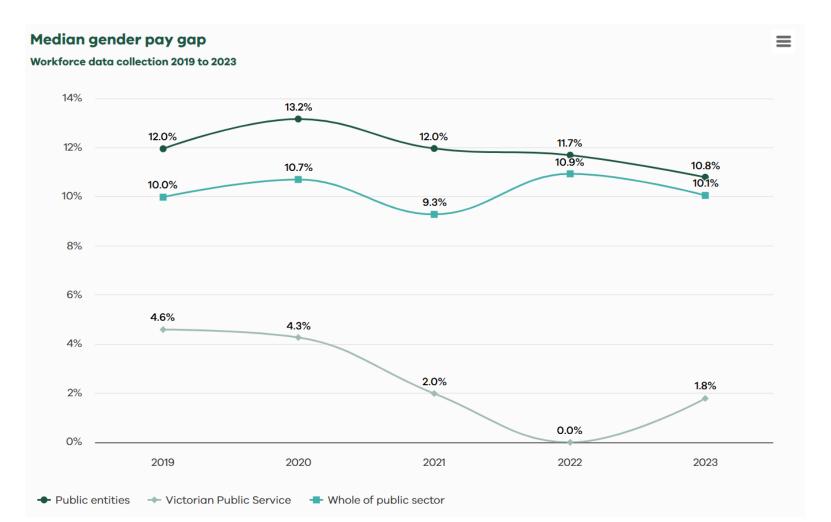
INSTITUTE OF



#### Gender pay gap based on median annual salary



INSTITUTE OF



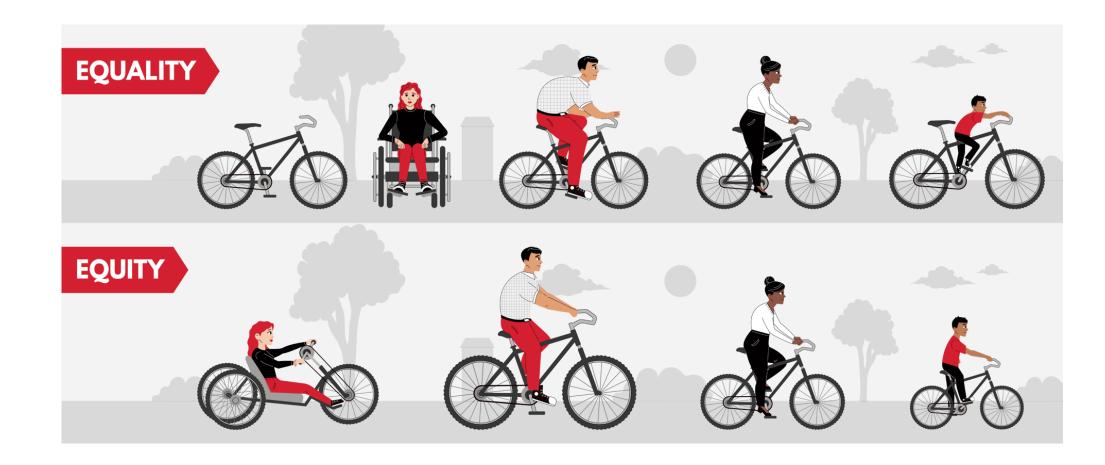
Facts, visuals and data on the Victorian public sector workforce 2023

Victorian Public Sector Commission vpsc.vic.gov.au

## Why? Equality v Equity?

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





## **Employing organisation numbers**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Employing organisation		June 2024 full time equivalent
Department of Education	4,931	4,630
Department of Energy, Environment and Climate Action (includes Sustainability Victoria excluding CEO, Solar Victoria and the Office of the Commissioner for Environmental Sustainability)	6,226	5,953
Department of Families, Fairness and Housing	7,172	6,688
Department of Government Services	1,629	1,558
Department of Health (includes the Health Complaints Commission, the Mental Health Tribunal and the National Health Practitioner Ombudsman)	2,393	2,267
Department of Jobs, Skills, Industry and Regions	1,745	1,703
Department of Justice and Community Safety (includes non-executive and non-forensic employees from Victorian Institute of Forensic Medicine)	9,852	9,463
Department of Premier and Cabinet (includes Yoorrook Justice Commission)	651	625
Department of Transport and Planning	4,761	4,652
Department of Treasury and Finance (includes State Revenue Office and Commission for Better Regulation)	1,612	1,547
Total	40,972	39,085

Victorian Public Sector Commission vpsc.vic.gov.au

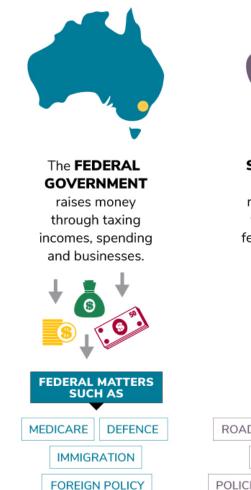
## How governments raise and spend money



INSTITUTE OF

AUSTRALIA

PUBLIC ADMINISTRATION





#### STATE/TERRITORY GOVERNMENTS

receive more than half their money from the federal government and also collect taxes.





#### LOCAL COUNCILS

collect taxes (rates) from all local property owners and receives money from the federal and state governments.



#### Victoria's finances

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### Sources of Revenue

- The Victorian Government raises revenue and also receives revenue from other sources.
- The Victorian Government receives revenue from the Commonwealth Government.

#### Appropriation Bill and Budget papers

• The Constitution provides that the Lower House is the source of all legislation involving the expenditure of government revenue.

#### The Public Account is reported in the Budget papers

- The Government's primary account is the consolidated fund that receives all revenue raised by and granted to the state, and from which amounts are appropriated by Parliament for specific purposes.
- The consolidated fund, together with the trust fund, forms the public account.

#### **Financial Management**

• The Financial Management Act 1994 administers the use of public money and the accountability processes and secondary legislation with which departments and public entities must comply.

#### Procurement

Procurement is an essential part of the public sector's financial management system. It is crucial that there are rigorous
processes in place to ensure a high level of probity and accountability in procurement and to ensure that public money is being
spent in the most efficient and effective way.

#### **Government sector revenue**





	2023-24 revised	2024-25 budget	2025-26 estimate		2027-28 estimate
Taxation	36921	38979	40988	42922	45084
Interest income	1892	1283	1136	1140	1145
Dividends, income tax equivalent and rate equivalent income	2342	1015	1156	1244	1310
Sales of goods and services	6421	6794	6904	6987	7076
Other revenue and income	3442	3201	3237	3744	3457
Subtotal	51018	51272	53421	56037	58072
Grants	40990	44812	47642	48764	48831
Total revenue and income from transactions	92008	96084	101063	104801	106903

Department of Treasury and Finance dtf.vic.gov.au

### Westminster theory:

#### Accountability

- Vertical accountability
   Parliament is accountable to the people (elections)
- Minister is accountable to Parliament
- Secretary is accountable to the Minister
- Department accountable to the Secretary



### **The Victorian Public Service**

The Victorian Public Service (VPS) is made up of people employed by the Crown under Part 3 of the Public Administration Act 2004.

This includes employees of:

- departments
- administrative offices
- the Victorian Public Sector Commission.

The VPS:

- delivers programs and services
- implements legislative and regulatory agendas

INSTITUTE OF

ISTRALIA

UBLIC ADMINISTRATION

 provides impartial and objective policy advice, also known as 'frank and fearless advice'.

VPS employees can't provide political advice. Political advice is given by ministerial advisers, who are not VPS employees.





#### **MINISTER'S ROLE**

#### POLITICAL

Domain of the Ministers Office

#### Areas of shared responsibility that require clear parameters to avoid role confusion and overlap

#### ADMINISTRATIVE

Domain of the Public Service

Constituency	Political Party	Press/Media	Parliament	Cabinet	Government Departments
Local Member	Party Representative	Representative of Government	Member of Parliament	Cabinet Member (as appropriate)	Head of Department
Service local issues Attend local functions Represent interests	Represent government in party forums Retain support	Engage media Deliver government's message	Answer questions Maintain morale Sell policies	Prepare Attend Contribute Sell policies	Determine policy Make decisions Manage portfolio



### **Do ministers need training?**

Policy Kernel

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### Government Reimagined A Handbook for Reform

A Handbook for Reform Findings from the Policy Exchange Reform of Government Commission, Chaired by Dame Patricia Hodgson Report by Benjamin Barnard





#### Advanced Political Leadership Program 2022

UK Policy Exchange policyexchange.org.uk and the McKinnon Institute for Political Leadership mckinnoninstitute.org.au

### **State Government Departments**

These are the current departments at 1 January 2023.



Departments	Туре
Department of Education	Line department
Department of Energy, Environment and Climate Action	Line department
Department of Families, Fairness and Housing	Line department
Department of Government Services	Line department
Department of Health	Line department
Department of Jobs, Skills, Industry and Regions	Line department
Department of Justice and Community Safety	Line department
Department of Premier and Cabinet	Central agency
Department of Transport and Planning	Line department
Department of Treasury and Finance	Central agency

INSTITUTE OF

AUSTRALIA

### **Administrative Offices**

Administrative offices are like departments.

They also:

- have a public service body head who's appointed by the Premier
- employ people under Part 3 of the <u>Public</u> <u>Administration Act 2004</u>
- perform activities under the direction of ministers.

Examples include:

• Major Transport Infrastructure Authority

INSTITUTE OF

USTRALIA

- Office of the Governor
- Office of the Chief Parliamentary Counsel
- Public Record Office Victoria.



## Victorian Public Sector Commission

Section 37(1) of Public Administration Act establishes the Victorian Public Sector Commission (VPSC) and section 4 defines VPSC as a public service body.

For further information about the Victorian Public Sector Commission, see Part 4 of the Public Administration Act.



Victorian Public Sector Commission INSTITUTE OF

ISTRALIA

### Victorian Secretaries' Board

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



The Victorian Secretaries' Board promotes leadership and coordinates initiatives across the public sector. It doesn't have legal status.

Members of the board include the:

- Secretaries of each department
- Chief Commissioner of Police
- Victorian Public Sector Commissioner.

The board is chaired by the Secretary of the Department of Premier and Cabinet (DPC). DPC provides secretariat support to the board.



### **Public entities**

Public entities include statutory authorities, stateowned enterprises, stateowned corporations and formally constituted advisory boards.

Victoria has over 3,000 public entities. They operate at 'arm's length' from ministers.

Around half employ staff and the vast majority comprise volunteer members. Public entities:

- deliver government services
- manage public assets
- act as regulators or provide expert advice
- promote economic development.

There are 3 types:

 statutory authorities – bodies established by or under legislation

INSTITUTE OF

USTRALIA

- corporations –
   established under the
   Corporations Act
- advisory bodies formally constituted to provide advice or report to the government.

### **Public entities**

Examples of major public entities include:

- Ambulance Victoria
- Melbourne Water
- Parks Victoria
- Transport Accident Commission
- VicRoads.

Some public entities have employees and some don't.

Examples of entities with employees:

- hospitals
- schools
- emergency service organisations
- water and land management bodies.

Examples of entities without employees:

INSTITUTE OF

ISTRALIA

- most cemetery trusts
- some crown land committees of management.

## **Special Bodies**

The Victorian public sector also includes special bodies.

- A department of the Parliament of Victoria Commissioner
- Commission for Children and Young People •
- Electoral Boundaries Commission
- Independent Broad-based Anti-corruption Commission
- Mental Health Complaints Commissioner
- Mental Health Tribunal
- Office of the Health Complaints Commissioner
- Office of the Ombudsman
- Office of the Victims of Crime

Office of the Victorian Information Commissioner

- Victoria Police
- Victorian Auditor-General's Office
- Victorian Civil and Administrative Tribunal
- Victorian Electoral Commission
- Victorian Independent Remuneration Tribunal (the Tribunal)
- The Victorian Inspectorate.





### **Key features of entities**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Feature	Department	Administrative Office	Public Entity
Legal form	Part of Crown. No separate legal identity.	Part of Crown. May have a separate legal identity for the exercise of some functions.	Many possible forms including unincorporated body fsuch as an advisory body and an incorporated body. Generally have separate legal status to the Crown.
Established mechanisms	Order in Council under section 10 of the Public Administration Act.	Order in Council under section 11 of the Public Administration Act.	Many possible mechanisms, including Ministerial direction, specific legislation, State Owned Enterprises Act and Corporations Act 2001 (Cth).
Governance structure and relationship with minister	Secretary appointed by the Premier and responsible to their Minister(s). Minister has high level of direction and control.	the relevant department. Minister may have high	Typically has a governing Board appointed by the Minister. Degree of Ministerial control varies across different entities with different functions. Minister's powers of direction usually identified in enabling or umbrella legislation.
Financial arrangements	Direct budget appropriation from Parliament.	Funded through relevant department.	Various sources of funding, including appropriation administered by the monitoring department, commercial revenue, fees, fines, levies.
Employment arrangements	Public service staff employed under Part 3 of the Public Administration Act.	Public service staff employed under Part 3 of the Public Administration Act.	Typically public sector staff employed under various public sector awards and agreements, e.g. Enterprise Bargaining Agreements.
Functions	Provide strategic policy advice to Ministers. Implement government policy. Provide a range of service delivery, regulatory and other functions.	Provide discrete groups of services and public functions.	Provide a wide range of functions at arm's length from Ministers, including service delivery, commercial activities and stewardship of public assets.

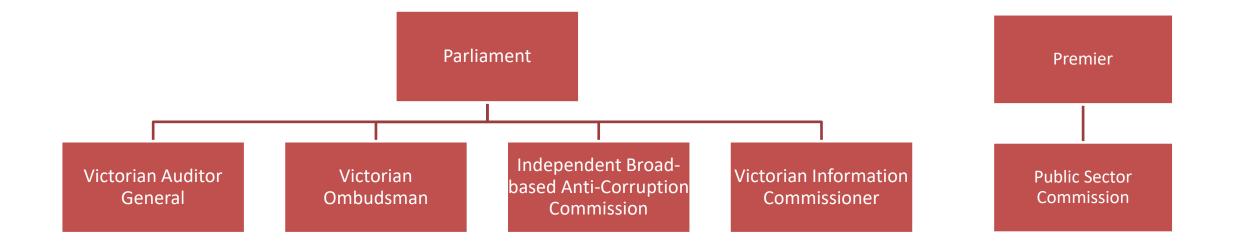
INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



# Part 4 **Cooperation**, integrity, independence and accountability in the way the public sector operates



#### **Agencies of accountability and integrity**



Victorian Public Sector Commission vpsc.vic.gov.au

### Victoria's integrity system

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



independent broad-based anti-corruption commission

Victoria



VAGO Victorian Auditor-General's Office Office of the Victorian Information Commissioner

#### Independent Broadbased Anti-corruption Commission

Exposes and prevents public sector corruption and police misconduct.

Victorian Ombudsman Investigates administrative actions of state government departments, local councils and statutory authorities. Victorian Auditor-General's Office Provides independent assurance to the Parliament and the Victorian community on the financial integrity and performance of the state. Victorian Information Commissioner The primary regulator and source of independent advice to the community and Victorian government about how the public sector collects uses and discloses information.

## How IBAC works to prevent corruption

Under the law IBAC can:

- examine public sector systems, practices and legislation
- inform, consult with, and make recommendations to the public sector
- provide advice, training and education to help the public sector prevent corruption
- inform the community about the impacts of corruption on public administration and how to prevent it
- publish information on preventing corruption.

During IBAC investigations they:

- use investigative techniques to gather information
- analyse information to determine if there is evidence of corrupt conduct or police misconduct
- hold public or private examinations (hearings) to question witnesses.



### **IBAC's powers**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





### Whistleblower

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### **Changes to whistleblower legislation**

Under the new legislation:

- a 'protected disclosure' is now called a 'public interest disclosure'
- there is a lower threshold for making a public interest disclosure to the Independent Broad-based Anti-corruption Commission (IBAC)
- there is an expanded definition of 'improper conduct'

There is also a new 'no wrong door' principle.

This principle means if a person discloses to the wrong entity, that entity can send it to the right entity and the person won't lose their protection, so long as:

- it's an entity that can receive disclosures and
- the person believes the entity they disclosed to was the right one

#### VAGO

confidence in the public sector.

They conduct audits to ensure that

and accountable to the Victorian

Parliament and the community.

public sector entities are transparent

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



#### VAGO plays a key role in promoting

CITIZEN EXPERIENCES AND OUTCOMES

**Planned and in-progress engagements** 











### **Victorian Information Commissioner**



**Educating** on FOI, privacy and information security matters



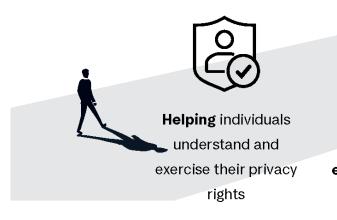
Providing **guidance** on the Victorian Protective Data Security Framework and on efficient and effective information security outcomes **Ensuring** fair access to government information



Providing **guidance** on the Information Privacy Principles









Helping individuals understand and exercise their right to access government information



Taking **regulatory action** in the public interest



## **Freedom of information**

- In Victoria, the Freedom of Information Act 1982 (Vic) (FOI Act) gives people a right to access information held by VPS organisations.
- Access to information improves government transparency, accountability, and the quality of democratic public debate.
- Approach your work with a pro-disclosure attitude. Help the community understand the work you do, why you do it and the information you hold.





• Visit OVIC's Website and Vimeo account for training and guidance



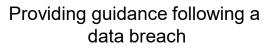
INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

ΙΡΛΛ

#### privacy@ovic.vic.gov.au

Providing feedback on specific

privacy matters



Handling privacy complaints

• The Information Privacy Principles (IPPs) in the PDP Act regulate how VPS organisations

must collect, store, use, disclose and dispose of personal information in their day to day functions.

OVIC assists VPS organisations to better understand their privacy rights and responsibilities

For privacy related questions or to seek feedback on a Privacy Impact Assessment contact:

In Victoria, individuals have privacy rights under the Privacy and Data Protection Act 2014



(Vic) (PDP Act).

by:







INSTITUTE OF

USTRALIA

### **Information Security**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

PAA

OFFICE of the Victorian



Information security safeguards information from unauthorised access, disclosure, and use. Ensures the **right people** have access to the **right information** at the **right time**.

Information security is everyone's responsibility.

Watch this video to find out how you can **play your part**.



electr	ronic information	incident manage	ment	
hard	d copy	usiness Impact	Levels physical secur	ty
maturity	verbal ICT	risk assessmen	ts workforce screening	ng
third parties	accidenta	I malicious	protective mark	ings
natural cause avai	lability	data protec	tion Personnel	ecurity
MFA PROTECT	ED Infor	mation Se	curity Official	reporting
supply chain	vernance	risk managen	nent incidents	hackers
secure destruction	confidenti	ality integri	ty cyber securit	alarms
keys	travelling	ecurity classifica	vulnerabilities	
data breache	s threat acto	working remot	security value	
	email secu		encryption	

## **Royal Commissions and Inquiries**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA







2009 Victorian Bushfires Royal Commission



COVID-19 Hotel Quarantine Inquiry



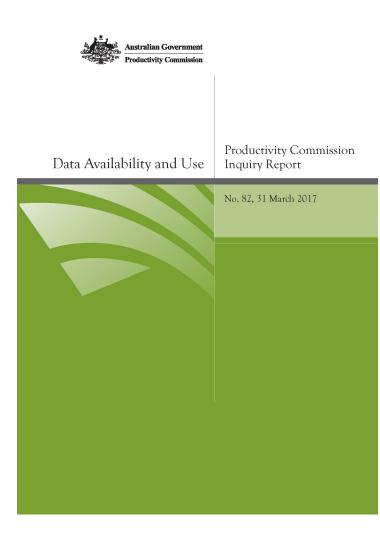


**Royal Commission** into Victoria's Mental Health System

### **Productivity Commission**









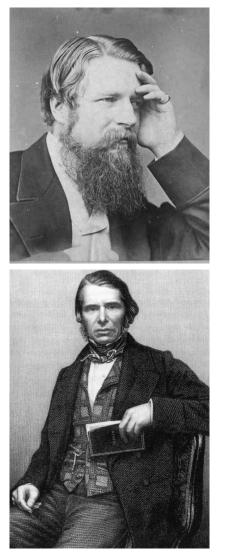
INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



# Part 5 My/our role within the Department and broader Government



### A tradition of independence



#### REPORT

ON THE

#### ORGANISATION

-

#### PERMANENT CIVIL SERVICE,

LETTER FROM THE REV. B. JOWETT.

Presented to both Houses of Parliament by Command of Her Majesty.



LONDON: PRINTED BY GEORGE E. EYRE AND WILLIAM SPOTTISWOODE, FRINTERS TO THE QUERK'S MOST EXCELLENT MAJESTY. Q/JN FOR HER MAJESTY'S STATIONERY OFFICE. 426 NOR 1854. INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Values of a professional and politically neutral **public service** 



Values incorporated in the Victorian Public Administration Act 2004

### **Defined as frank and fearless advice**



Victorian Public Sector Commission vpsc.vic.gov.au

# **Providing advice to Ministers**





THE COMPLETE AUDIO COLLECTION YES MINISTER & YES PRIME MINISTER

by Jonathan Lynn & Antony Jay



Ministers now have access to advice from diverse and pluralised sources:

- think tanks,
- consultants,
- academics/researchers,
- professional lobbyists,
- interest groups and other advocates,
- political parties,
- ministerial staff,
- expert advisory committees/panels,
- taskforces,
- inquiries,
- Media and social media;
- their own personal and professional networks.

## **Ministerial advisers**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



In Victoria, advisers are appointed by the Premier to work in a ministerial office.

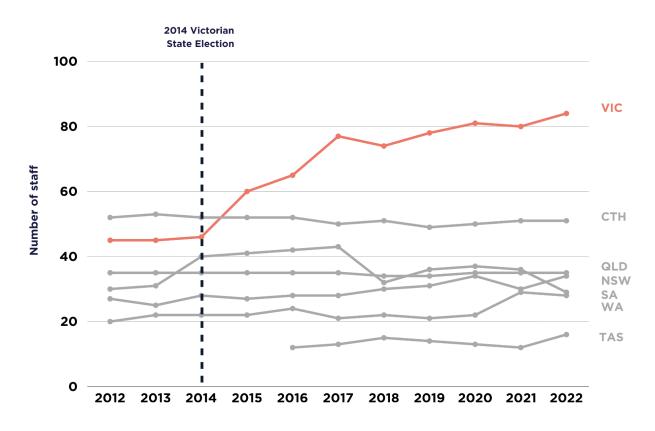
They provide advice on policy, political and other issues.

The main adviser a Secretary will interact with in practice is the Minister's Chief of Staff.

Advisers are not public officials even though they are employed under the PAA. Their responsibilities may include:

- Providing strategic advice on political and electoral issues
- Coordinating and managing the minister's public appearances and media relations
- Liaising with stakeholders, including interest groups, industry, and constituents
- Developing and analysing policy options and proposals
- Advising on legislative and regulatory issues

# Premier's private office (PPO)



The PPO is made up of ministerial staffers employed under the Public Administration Act and is responsible for assisting the Premier with their Parliamentary, ministerial, and partypolitical responsibilities. It is distinct from DPC, which is comprised of VPS employees.

INSTITUTE OF

USTRALIA

PUBLIC ADMINISTRATION

Staff assigned to Premiers and Prime Minister (FTE), 2012-2022 https://www.ombudsman.vic.gov.au/

Australian Ministerial Advisers and the Royal Commission on Government Administration, Australian Journal of Public Administration

### **Accountability issues**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



RCAGA Symposium

### Ministerial Advisers and the Royal Commission on Australian Government Administration\*

Maria Maley Australian National University

The role of the ministerial office was one of the key issues investigated by the Royal Commission on Australian Government Administration (RCAGA) in 1976. At the time the ministerial office was undergoing new and controversial developments. In the 25 years since the Royal Commission the new ministerial office has become a permanent and accepted part of our machinery of government. This paper reviews RCAGA's analysis of ministerial advisers and uses research on the Keating advisers in 1995–96 to track how the institution of the ministerial office has developed since the time of the Royal Commission.

### VICTORIAN ombudsman



### Alleged politicisation of the public sector

Investigation of a matter referred from the Legislative Council on 9 February 2022 - Part 2

#### December 2023



## **Departmental Liaison Officers**

DLOs' responsibilities may include:

- assisting with the administration of the Minister's office
- assisting the Minister, the Minister's office and the secretary with correspondence

INSTITUTE OF

JSTRALIA

PUBLIC ADMINISTRATION

- coordinating briefings
- coordinating cabinet and parliamentary papers within the Minister's office
- channelling information between the Minister's office and the department
- overseeing the work of other departmental employees within the Minister's office (for example, administrative support staff).

## Your role in the VPS

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

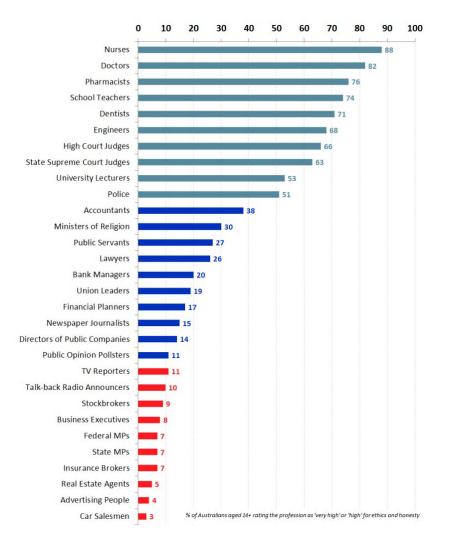


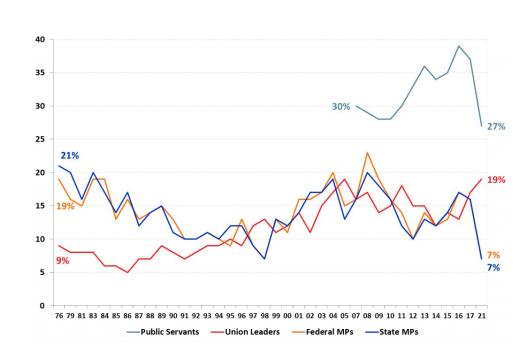
Professionals who work in the Victorian Public Service are obliged to act in a particular way.

The Victorian code of conduct requires you to:

- be responsive to the government of the day
- demonstrate integrity
- be impartial and accountable
- respect and promote human rights
- comply with all applicable Australian laws
- respect colleagues, public officials and the Victorian community.

### **Roy Morgan Image of Professions Survey 2021**





INSTITUTE OF

AUSTRALIA

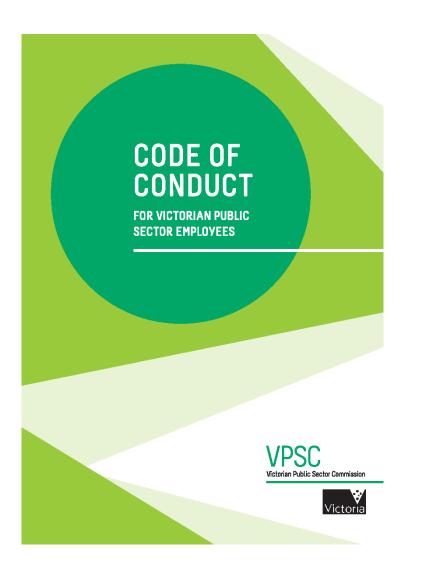
PUBLIC ADMINISTRATION

VICTORI

Public sector professions rated 'high' or 'very high' for ethics and honesty (% of Australians)







#### Public servants must demonstrate

- responsiveness
- integrity
- impartiality
- accountability
- respect
- leadership
- commitment to human rights



#### Responsiveness

Public officials should demonstrate responsiveness by:

- providing frank, impartial and timely advice to the Government; and
- ii. providing high quality services to the Victorian community; and
- iii. identifying and promoting best practice.

### Responsiveness





#### Integrity

Public officials should demonstrate integrity by:

- i. being honest, open and transparent in their dealings; and
- ii. using powers responsibly; and
- iii. reporting improper conduct; and
- iv. avoiding any real or apparent conflicts of interest; and
- v. striving to earn and sustain public trust of a high level.



### Integrity





#### Impartiality

Public officials should demonstrate impartiality by:

- making decisions and providing advice on merit and without bias, caprice, favouritism or self-interest; and
- ii. acting fairly by objectively considering all relevant facts and fair criteria; and
- iii. implementing Government policies and programs equitably.



### Impartiality

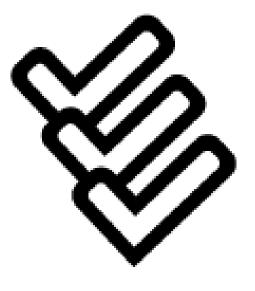




#### Accountability

Public officials should demonstrate accountability by:

- i. working to clear objectives in a transparent manner; and
- ii. accepting responsibility for their decisions and actions; and
- iii. seeking to achieve best use of resources; and
- iv. submitting themselves to appropriate scrutiny.



### Accountability





#### Respect

Public officials should demonstrate respect for colleagues, other public officials and members of the Victorian community by:

- i. treating them fairly and objectively; and
- ii. ensuring freedom from discrimination, harassment and bullying; and
- iii. using their views to improve outcomes on an ongoing basis.



Respect

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### Leadership

Public officials should demonstrate leadership by actively implementing, promoting and supporting these values.



### Leadership

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

### **Human Rights**

Public officials should respect and promote the human rights set out in the *Charter of Human Rights and Responsibilities* by:

- making decisions and providing advice consistent with human rights; and
- ii. actively implementing, promoting and supporting human rights.



### Human Rights

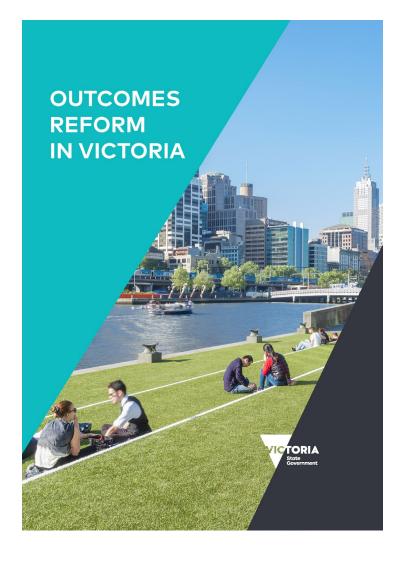


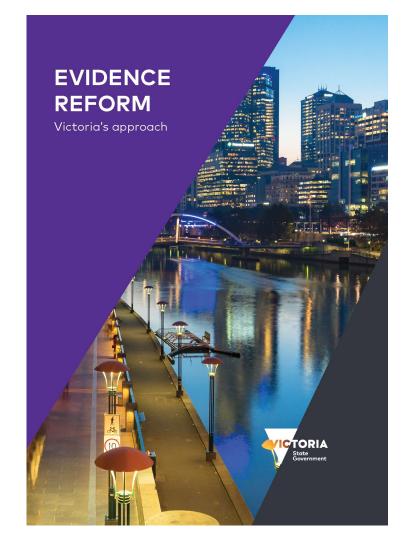


### **Outcomes and evidence**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA







### A tale of two stories

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA







AOD Media Watch - aodmediawatch.com.au

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### Any questions?





### **Building the Business Case**

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA





www.vic.ipaa.org.au/building-the-business-case

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### **Event feedback survey**



Scan the QR or use link to join



## Links and useful stuff

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



Victoria

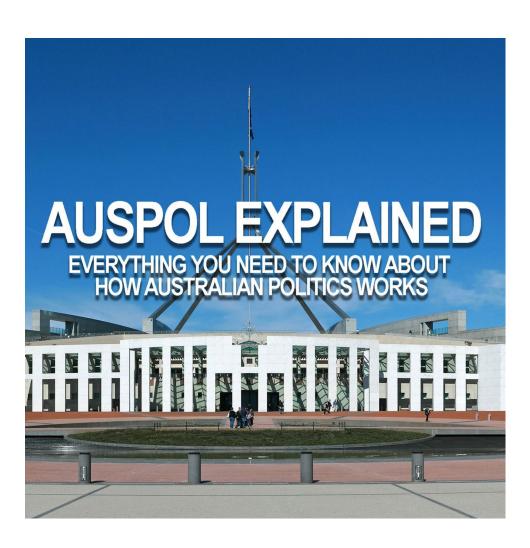
Parliament of Victoria

https://new.parliament.vic.gov.au/

Federal

Parliamentary Education Office

https://peo.gov.au/



INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



### Thank you