

IPAA Victoria

How Modern Government Works

2024



Acknowledgement of Country

Ideas Advisory acknowledges the Traditional Custodians of Country throughout Australia and their connections to land, sea and community. We pay our respect to their Elders past and present.

We extend that respect to all Aboriginal and Torres Strait Islander people today.

Chatham House Rule





When a meeting, or part thereof, is held under the Chatham House Rule, participants are free to use the information received, but neither the identity nor the affiliation of the speaker(s), nor that of any other participant, may be revealed.



Event Speakers





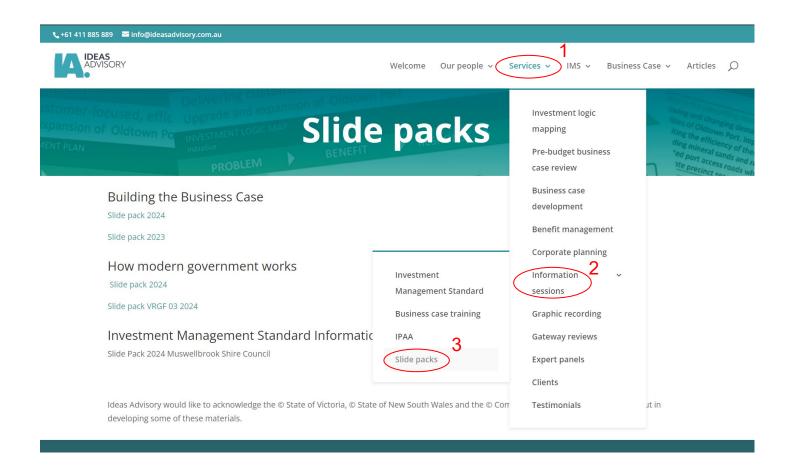


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Slides



https://ideasadvisory.com.au/services/information-sessions/slide-packs/





Event Agenda

- Introduction and welcome
- Part 1: Development of Government in Australia
- Part 2: Development of Government in Victoria
- Part 3: Role of Departments and Statutory Entities
- Part 4: Cooperation, integrity, independence and accountability
- Part 5: My role within the department and government
 - Wrap-up and farewell



"If you do not take an interest in the affairs of your government, then you are doomed to live under the rule of fools."

PLATO

About the Victorian public sector



The Victorian public sector is a 300,000 strong workforce employed by the Victorian Government to provide services and support for Victorians.

We are the people in 1800 different departments, agencies and organisations across Victoria who deliver services to the public.

We provide essential services and support for Victorians everywhere — in metropolitan, rural and regional areas. We are nurses, engineers, paramedics, economists, scientists, park rangers, school teachers, legal officers, youth justice workers, museum curators, police officers, firefighters and more.

Although we work for the government, we are independent of political parties. We are impartial, treating all members of the community equally and fairly. Our advice to the government is impartial, frank, and fearless. It has to be so we can be effective in meeting the needs of the community.

Icebreaker



- Split into groups of 5-6 people
- Introduce yourself
- Discuss what you want to get out of today
- Discuss some Government
 Speak you have heard
- Pick a speaker to report back to the broader group

Government Speak



'Sometimes one is forced to consider the possibility that affairs are being conducted in a manner which, all things being considered and making all possible allowances is, not to put too fine a point on it, perhaps not entirely straightforward.'

Translation:

'You are lying.'



Part 1 Development of Government in Australia

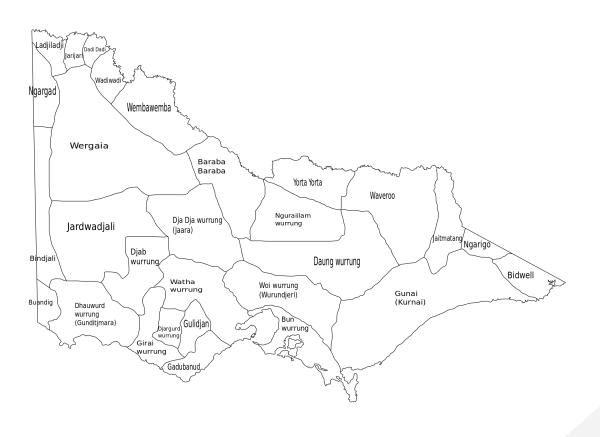
A brief introduction to governance in Australia

Pre-colonisation





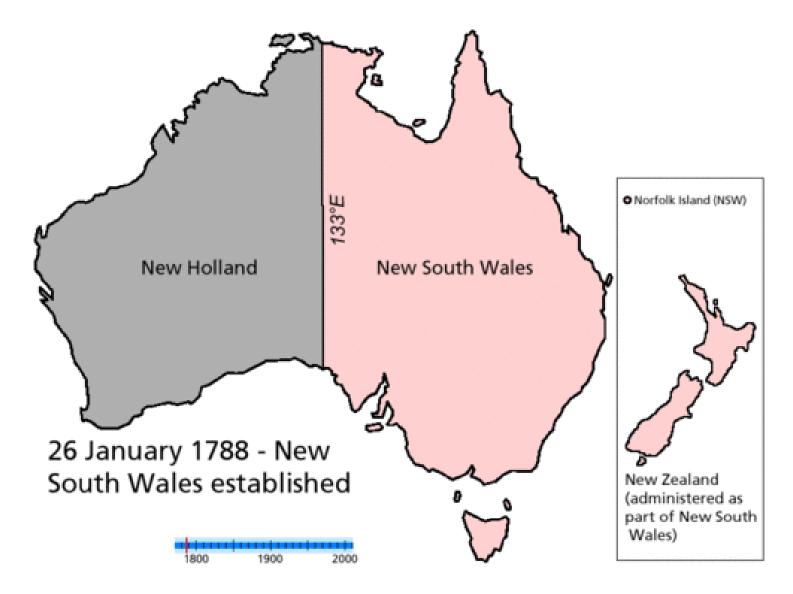




Deadly & Proud is a Victorian Government campaign sharing stories from Aboriginal Victorians and Traditional Owners which instil pride in Victoria's Aboriginal cultures, resilience, communities, and our path to treaty and truth and justice. Find out more by visiting the website, deadlyandproud.vic.gov.au #DeadlyandProud



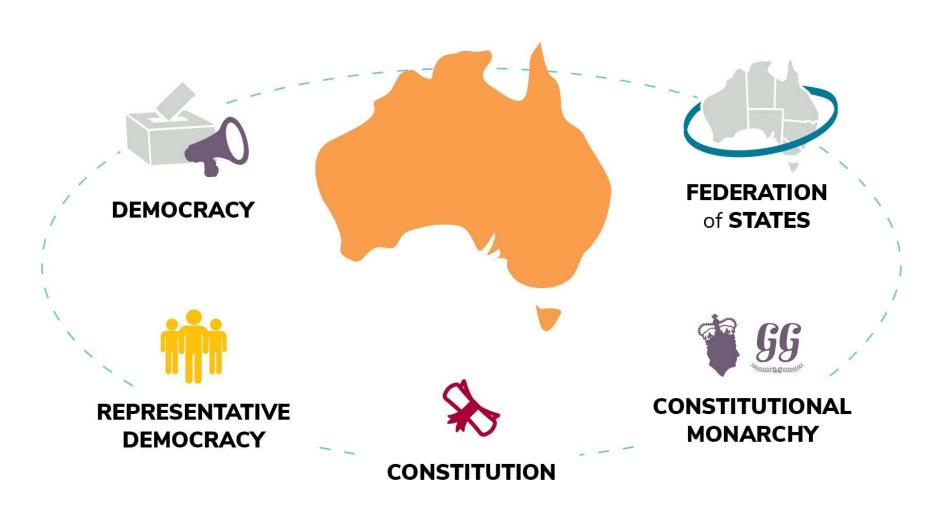
Colonies to States



The Australian system of government



THE AUSTRALIAN SYSTEM OF GOVERNMENT



Development of a political system



INSTITUTE OF



Westminster

- Government formed and responsible to an elected house of parliament
- Opposition members of parliament who scrutinise closely examine – the government
- A constitutional monarch who acts on the advice of the prime minister

Washington

- The names 'Senate' and 'House of Representatives'
- Each state has the same number of representatives in the Senate
- The number of members of the House of Representatives from each state is determined by the population of that state

Additional

Direct election of senators

Washminster system

Four key ideas of Australian democracy





Active and engaged citizens

Citizens have a voice and can make changes in society



An inclusive and equitable society

We work towards a society where everyone is respected and free



Free and franchised elections

We get to stand for election and choose who makes decisions on our behalf



The rule of law for both citizens and the government

Everyone is equal before the law and must follow the law

Federal Government

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA



What does it do?



Number of members



Composition of the House of Representatives

GOVERNMENT Australian Labor Party Liberal Party of Australia, Liberal National Party of 78 members Queensland and The Nationals 55 members INDEPENDENTS 12 members **MINOR PARTIES** Australian Greens 4 members 1 member Centre Alliance Katter's Australian Party 1 member As at 18/04/2024

Composition of the Senate



Ratio of electors to members



Composition of the House of Representatives

Number	State/Territory			
3	Australian Capital Territory			
47	New South Wales			
2	Northern Territory			
30	Queensland			
10	South Australia			
5	Tasmania			
39	Victoria			
15	Western Australia			
151	Total			
Number	Gender			
58	Female			
93	Male			

Composition of the Senate

Number	State/Territory
2	Australian Capital Territory
12	New South Wales
2	Northern Territory
12	Queensland
12	South Australia
12	Tasmania
12	Victoria
12	Western Australia
76	Total
Number	Gender
43	Female
33	Male

States



State	Capital	Population (Sept 2022)	Area (km2)	Population Density (/km2)	No. of Reps. in Aus House	Governor	Premier (Party)
New South Wales	Sydney	8,394,714	800,150	10.24	47	Margaret Beazley	Chris Minns (Labor)
Victoria	Melbourne	6,865,358	227,416	28.47	38	Margaret Gardner	Jacinta Allan (Labor)
Queensland	Brisbane	5,495,524	1,729,742	2.93	30	Jeannette Young	Steven Miles (Labor)
Western Australia	Perth	2,905,922	2,527,013	1.08	16	Chris Dawson	Roger Cook (Labor)
South Australia	Adelaide	1,860,054	984,321	1.77	10	Frances Adamson	Peter Malinauskas (Labor)
Tasmania	Hobart	573,328	64,519	6.31	5	Barbara Baker	Jeremy Rockliff (Liberal)

Territories



Internal territories of Australia							
Territory	Capital (or largest settlement)	Population (Sept 2022)	Area (km²)	Population Density (/km²)	No. of Reps. in Aus House	Chief Minister	
Australian Capital Territory	Canberra	469,194	2,358	192	3	Andrew Barr (Labor)	
Northern Territory	Darwin	252,469	1,347,791	0.18	2	Eva Lawler (Labor)	
Jervis Bay Territory	None (Jervis Bay Village)	405	67	6.04	Part of the Division of Fenner (ACT)	None	

Territories



External territories of Australia						
Territory	Capital (or largest settlement)	Population (Jun 2018)	Area (km²)	Population Density (/km²)		
Christmas Island	Flying Fish Cove	1,938	135	14		
Norfolk Island	Kingston	2,601	35	74		
Cocos (Keeling) Islands	West Island	547	14	39		
Australian Antarctic Territory	None (Davis Station)	60	5,896,500	0.0000102		
Coral Sea Islands	None (Willis Island)	4	780,000	0.000005		
Ashmore and Cartier Islands	None (offshore anchorage)	0	199	0		
Heard Island and McDonald Islands	None (Atlas Cove)	0	372	0		

Comparative terminology



			Domestic	Head of	Upper House of	Lower House of	Member of Parliament	
Entity	Type of entity	Tie to the monarch	administrator	government	Parliament	Parliament	Upper house	Lower house ¹
Commonwealth of Australia	Federal government	Direct	Governor-general	Prime minister	Senate	House of Representatives	Senator	MP
South Australia						House of		MHA
Tasmania						Assembly		IVIIIA
New South Wales	Federated state	Direct (established by	Governor	Dunanian	Legislative Council	Legislative Assembly	MLC	MP
Victoria	rederated state	the Australia Act	Governor	Premier				MLA
Western Australia		1986)						IVILA
Queensland					N/A (abolished 1922)			MP
Australian Capital Territory	Self-governing territory	Indirect (through the governor- general acting as "administrator")	Assembly and chief minister	Chief minister				MLA
Northern Territory							_	
Christmas Island		Indirect (through						
Cocos (Keeling) Islands	External territory	the governor- general)	Administrator	Shire president		Shire Council		Councillor
Norfolk Island			Mayor		Regional Council ²			

^{1.} The abbreviation MP is an acceptable, and indeed more common, term for members of each lower house.

^{2.} Between 1979 and 2015 Norfolk Island was a self-governing external territory with its own legislature, the Norfolk Island Legislative Assembly, until this was abolished by the Commonwealth Parliament.

The Third Tier

Local Governments are responsible for matters such as:

- Sanitation
- Local roads and Planning
- Development and Zoning
- Libraries and Parking
- Regional Economic Development
- Most financial support for LGs comes from levying local rates and charges, and from State grants.

More recently the Federal Government has made grants directly to influence or steer policy



Local governments by type and state



Local government area types	NSW	Vic	Qld	WA	SA	Tas	NT	ACT	Total
Boroughs		1							1
Cities	28	33	7	29	21	6	2		126
Councils	28				15				43
District councils					25				25
Municipalities	6					23	3		32
Regional councils	8				4		9		21
Rural cities		6			1				7
Shires	58	39	28	104			3		232
Towns			1	8	2				11
Aboriginal councils									5
Aboriginal shires			12						12
Region			30						30
Sub-total	128	79	78	141	73	29	17		545
Unincorporated	2	10			1		5	1	19
Total	130	89	78	141	74	29	22	1	564

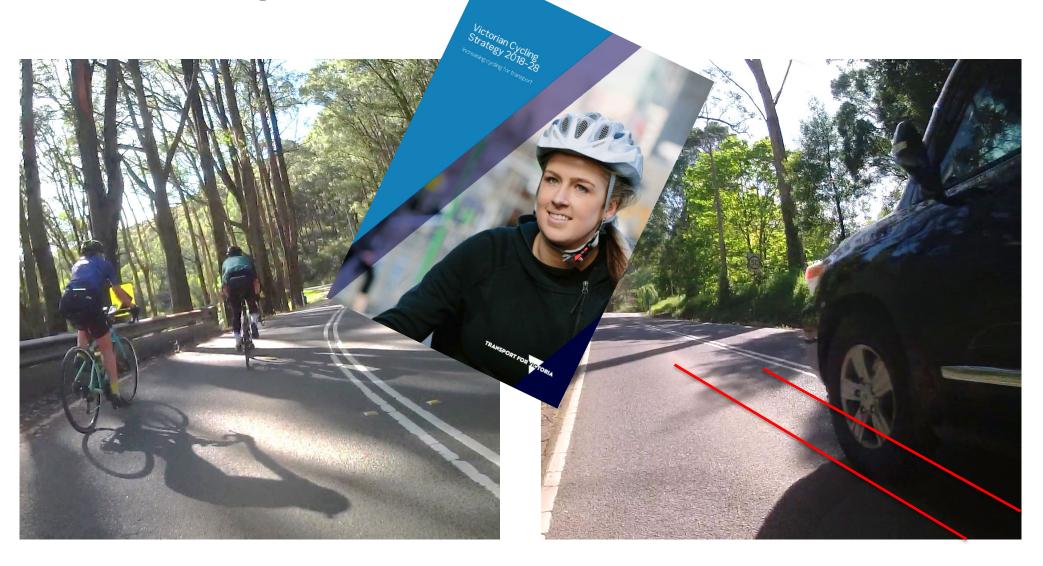
Who does what?



Daily tasks	Which level of government gets involved?						
	Federal Government	State Government	Local Government				
Shower and get ready		 Power, gas, water, sewerage from State corporations 					
Have breakfast	CurrencyTrade, imports & exportsAdvertising	Consumer lawsShop and workplace laws	 Health inspections of shops 				
Learn	Funding to StatesHigher education	Education DepartmentSchool funding and subjects	 Local kindergartens and pre- schools 				
Go to the library	National Library	State LibrarySchool librariesSubsidies to councils	Local libraries				
Play sport	Australian Institute of SportNational sports bodies	State sports centreFunding to local councilsSafety, health and education	 Local sports fields and playgrounds 				
Watch TV	Broadcasting lawsABC TV and Radio						
Go to the doctor	MedicareFunding to StatesDrug control	HospitalsAmbulance services	 Community services, e.g. meals on wheels 				
Put out the garbage	 International treaties and national environmental policies 	Waste disposalPollution controls	Garbage collectionLocal environment				



Case study





Part 2 Development of Government in Victoria

A brief introduction to governance in Victoria

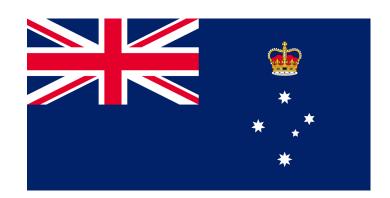
State Government



Victoria State Government					
Formation	1 July 1851	As a responsible colonial government			
	1 January 1901	As an Australian state			

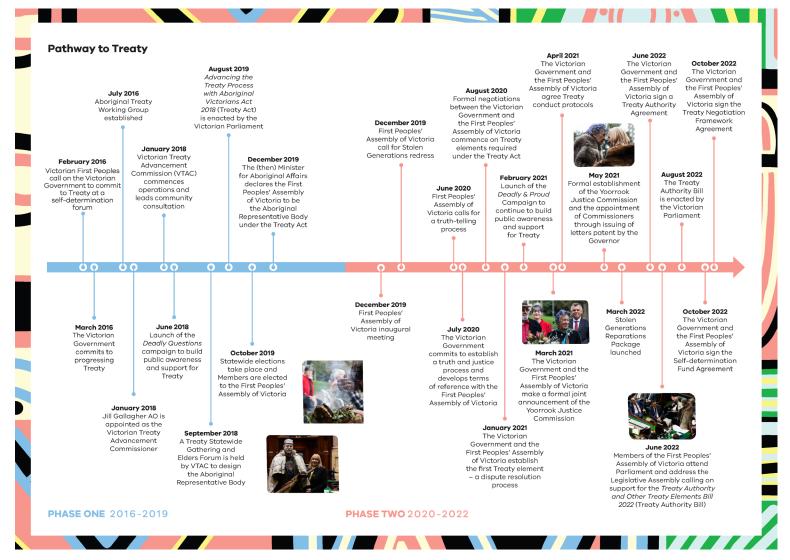












First Peoples' Assembly of Victoria











Victoria, on the path to treaty.



UK inheritance of political structures

- Monarch as Head of State
- Initially ruled by a Governor
- Pressure for elected advisory council (NSW 1843)
- Colony of Victoria
 - Colony with Legislative Council (1851)
 - Constitution (1855)
 - Colony with Legislative Assembly (1856)







The Monarch







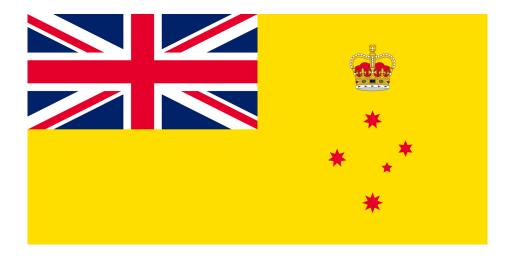
King Charles III*

The Governor as Head of State





Her Excellency Professor the Honourable Margaret Gardner AC is the Governor of Victoria.



The Premier as Head of Government





Hon Jacinta Allan MP is the Premier of Victoria, and the Leader of the Victorian Labor Party.

She was sworn in as the 49th Premier of Victoria on 27 September 2023.

Separation of powers

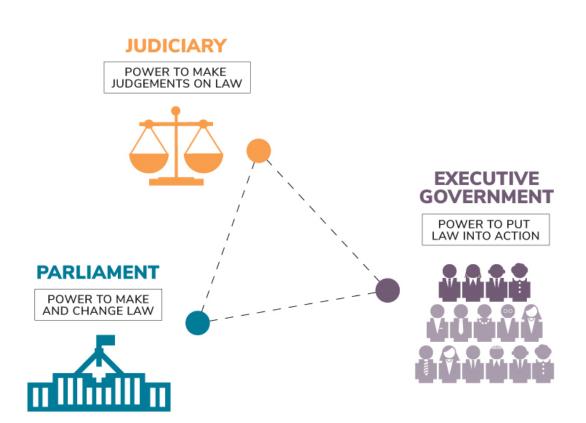


Key elements of the Constitution and the system of state governments in Australia include:

- A Legislature [Parliament]
- An Executive branch [Cabinet]
- A separate Judiciary

With a clear separation of power between:

- Parliament
- Executive
- Judiciary



The Legislature - Parliament



Parliament comprises the Crown (the Governor) the Legislative Assembly (Lower House) and the Legislative Council (Upper House). This two house system is referred to as a bicameral system.

Parliament:

- provides for the formation of Government
- passes legislation
- approves the Government's budget appropriations
- represents the people of Victoria
- scrutinises the actions of the Government

The Executive



The executive is responsible for the administration of laws passed by Parliament and the delivery of public services.

The Executive is comprised of the

- Governor
- Ministers
- Administrative agencies of the government
 - Departments and public entities

The Judiciary



Laws are made by state and Commonwealth governments, which means there are state and Commonwealth courts and tribunals. Victoria has a number of courts and tribunals. Their role is to interpret the laws, adjudicate disputes and impose penalties on people or organisations that have broken the law.

Courts

The Victorian court system comprises:

- Supreme Court
- County Court
- Magistrates' Court
- Children's Court
- Coroners Court.

Tribunals

Tribunals are usually less formal than courts and resolve a broad range of disputes. The Victorian tribunals include:

- the Victorian Civil and Administrative Tribunal (VCAT)
- the Victims of Crime Assistance Tribunal

Criminal Justice System

The courts and tribunals are part of the criminal justice system. Other public sector bodies within the criminal justice system are:

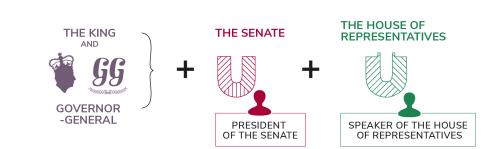
- the Office of Public Prosecutions
- Victoria Police

These are separate from the judiciary

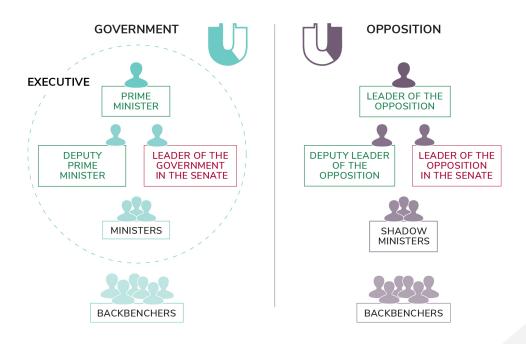
Parliament vs Government



	Parliament of Victoria	Victorian Government
Main roles	 To make laws To hold the government to account for its decisions 	 To govern the state and set policy To administer and implement laws
Members	 All members of Parliament and the Crown 	 Premier and ministers
How are members chosen?	 Elected by the Victorian people. Each member represents a district (Lower House) or region (Upper House) of Victoria. 	 Formed by the party, or coalition, that wins the majority of seats in the Legislative Assembly



PEOPLE IN PARLIAMENT



Legislative Assembly

- The Legislative Assembly is the lower house of the Victorian Parliament
- Consists of 88 representatives
- 45 members needed to form Government
- Members are elected from electorates which represents an area within Victoria
- Elected every four years
- Serjeant-at-Arms
 - The Serjeant-at-Arms maintains order in the Legislative Assembly chamber and performs ceremonial duties.
 - They carry the ceremonial mace at the start of every sitting day.



Legislative Council

- The Legislative Council is the upper house of the Victorian Parliament
- Consists of 40 representatives
- Members are elected from eight multimember constituencies, each returning five members, and elected by proportional representation
- Elected every four years for a fixed fouryear term
- Usher of the Black Rod
 - The Usher of the Black Rod keeps order in the Legislative Council Chamber and performs ceremonial duties.



Victorian Lower and Upper House



Legislative Assembly 2022-26

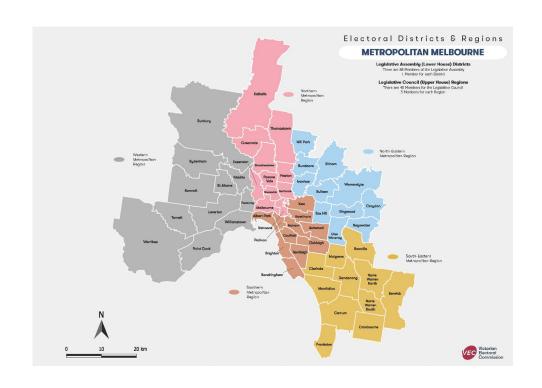
Party	Seats held	
Government		
Labor	54	61%
Opposition		
Liberal	19	22%
National	9	10%
Crossbench		
Greens	4	5%
Independent Labor	2	2%
Total	88	100%

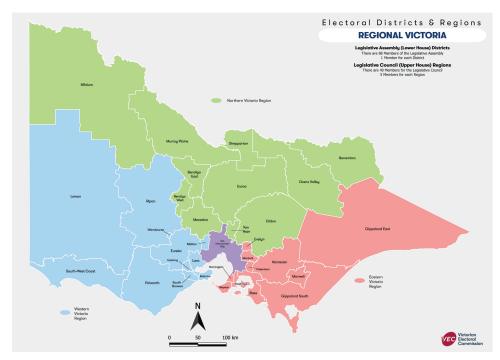
Legislative Council 2022-26

Party	Sea	ats
Government		
Labor	15	38%
Opposition		
Liberal	11	28%
National	2	5%
Crossbench		
Greens	4	10%
Legalise Cannabis	2	5%
Animal Justice	1	3%
Libertarian	1	3%
One Nation	1	3%
Shooters, Fishers,	1	
Farmers	1	3%
Independent	1	3%
Independent Liberal	1	3%
Total	40	100%

Electoral boundaries







Parliamentary Committees



The committee system provides a way of achieving greater public input into issues being considered by Parliament.

Parliamentary committees are made up of Members of Parliament from different political parties. They investigate a particular issue and report their findings and recommendations to the Parliament.

The work of committees facilitates:

- public debate and awareness of issues
- direct public input into parliamentary and policy processes
- personal contact between parliamentarians and the public
- in-depth investigation of issues to assist with better legislative decision

Types of committees



There are four main types of parliamentary committees:

Joint Investigatory
Committees

 Appointed each parliament to investigate a number of different issues in particular subject areas. They are made up of members of both Houses.

Standing Committees

• Appointed for the length of a parliamentary term to investigate a number of different issues in particular subject areas. They are made up of members of one House.

Select Committees

• Investigate a particular issue and are dissolved when the issue is reported on. They are made up of members of one House.

Domestic Committees

• Focusing on the operations of Parliament, such as parliamentary procedure and administration. They are made up of members of one House.

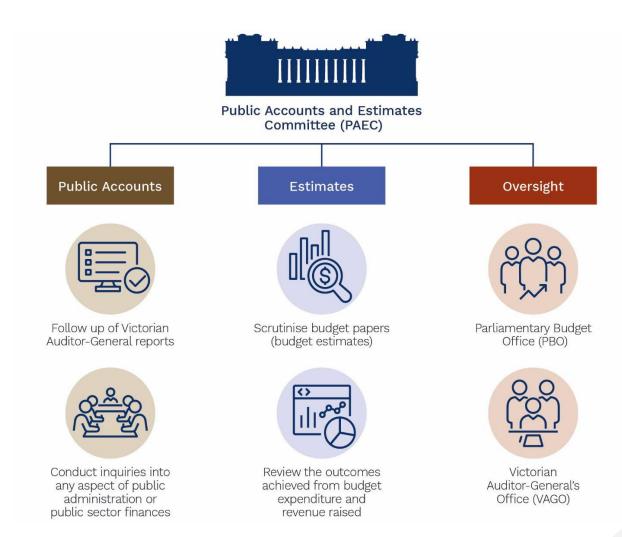




The Committee produces reports that promote public sector reform and accountability.

It can:

- conduct inquiries into any aspect of public administration or public sector finances
- follow up on Auditor-General reports
- scrutinise budget papers and review the outcomes achieved from budget expenditure and revenue
- perform statutory oversight responsibilities around the Victorian Auditor-General's Office and Parliamentary Budget Office.



Independent Officers of Parliament



Officers of Parliament are governed by specific legislation.

They are responsible to Parliament, not the Government of the day.



Auditor-General

Ombudsman

Electoral Commissioner Independent Broadbased Anti-Corruption Commission (IBAC) Commissioner

Victorian Inspector

Parliamentary Budget Officer

Constitutions

Authorised Version No. 223

Constitution Act 1975

No. 8750 of 1975

Authorised Version incorporating amendments as at 17 March 2021

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Authorised by the Chief Parliamentary Counsel

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AUSTRALIA'S CONSTITUTION

With Overview and Notes by the Australian Government Solicitor



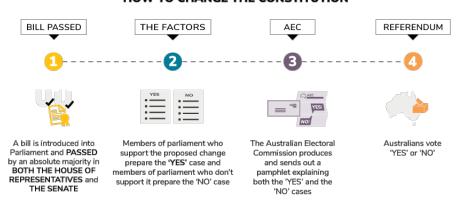


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Referendums and plebiscites

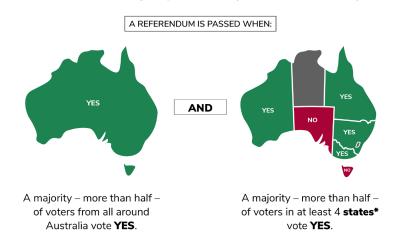


HOW TO CHANGE THE CONSTITUTION



DOUBLE MAJORITY

The Australian Constitution can only be changed with the support of the majority of Australian voters **AND** a majority of voters in a majority of states (ie. at least 4 states).



*Votes from the ACT, NT and other territories are counted in the national majority only.

Conventions



A convention is an unwritten understanding about how something in Parliament should be done that, although not legally enforceable, is almost universally observed.

Occasionally a new convention is agreed upon in order to resolve a specific procedural issue that has arisen.

- The Prime Minister.
- Whoever can command a majority in the House of Representatives is entitled to be asked by the Governor-General to form a government, and take the title Prime Minister.
- Governors-General always act on the advice of their Prime Minister or other relevant minister in regard to particular powers they may exercise.
- An incumbent Prime Minister who loses an election will advise the Governor-General to appoint the leader of the larger party as Prime Minister so the Governor-General does not need to act alone.
- State Premiers tender advice to State Governors for Federal Senate elections, in response to the Prime Minister's advice to the Governor-General to call a Federal House of Representatives election.
- State Governors are given a dormant commission to administer the Commonwealth if the Governor-General is unable to.

Rights



The rights we do have in the Australian constitution are:

- The right to vote (section 41)
- The right to trial by jury (section 80)
- Freedom of religion (section 116)
- Protection against unjust acquisition of property (section 51)
- And the prohibition of discrimination on the basis of what state you live in (section 117)



Freedom of speech



- The Australian Constitution does not explicitly protect freedom of expression.
- There is no explicit right to freedom of Speech in Australia
- The constitution does have an implied right to freedom of "political communication." (sections 7 and 24)

Freedom of Speech isn't Freedom From Consequences



- INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA
- I P A NICTORIA

- Make it clear that the views you're expressing are your own and not your agency's
- It's generally a bad idea to make comments about policy issues that are relevant to your work
- Be thoughtful about the language you use
- Remember that people will judge your agency by the tone and content of what you say
- Don't make derogatory comments about your agency or the people you work with
- If you 'like' or share someone else's post, that can be seen as your endorsement
- Assume that whatever you say or write will be linked back to you eventually
- Don't rely on your privacy settings to keep your posts private
- Commenting in your own time doesn't provide you with a "Get Out of Jail Free" card

From policy to law







decides policy, then drafts and introduces bills to Parliament

Bills are considered by **PARLIAMENT**

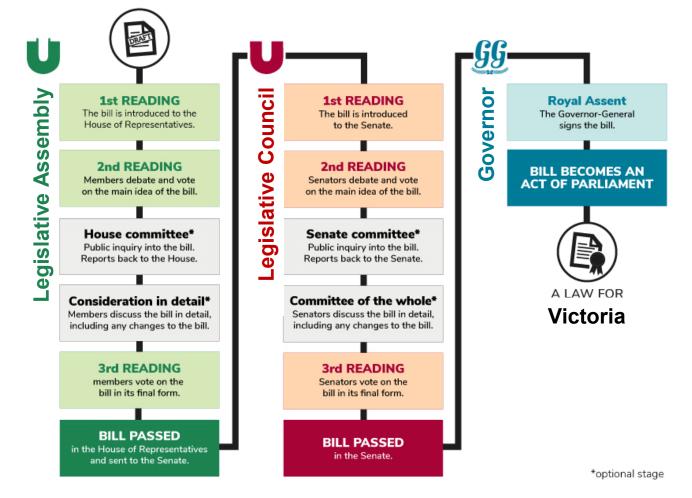
If passed by the Parliament, the bills are approved by the

GOVERNOR -GENERAL Bills become Acts of Parliament and therefore laws, which are administered by Government Departments

Usual path of a bill







?

Senate referral

The Senate may refer the text of the bill to a Senate committee for inquiry (this can happen while the bill is in the House).

Cabinet of Victoria



The Cabinet of Victoria, also known as the Executive Council of Victoria, oversees Victoria's executive branch of Government.

Ministers of the executive council undertake responsibilities aligned with their portfolio area and are responsible for the subordinate government departments relevant to their ministry positions.

The Governor of Victoria presides over the Executive council; however, she is not a member.

IPAA





Jacinta Allan
Premier



Ben Carroll

Deputy Premier

Minister for Education

Minister for Medical Research



Jaclyn Symes

Leader of the Government in the
Legislative Council

Attorney-General

Minister for Emergency Services



Tim Pallas
Treasurer
Minister for Industrial Relations
Minister for Economic Growth



Sonya Kilkenny
Minister for Planning
Minister for the Suburbs



Danny Pearson

Minister for Transport Infrastructure

Minister for the Suburban Rail Loop

Assistant Treasurer

Minister for WorkSafe and the TAC



Harriet Shing
Minister for Housing
Minister for Water
Minister for Equality



Ros Spence
Minister for Agriculture
Minister for Community Sport
Minister for Carers and Volunteers



Lizzie Blandthorn

Deputy Leader of the Government in the
Legislative Council

Minister for Children

Minister for Disability



Colin Brooks

Minister for Development Victoria

Minister for Precincts

Minister for Creative Industries



Anthony Carbines

Minister for Police

Minister for Crime Prevention

Minister for Racing



Lily D'Ambrosio

Minister for Climate Action

Minister for Energy and Resources

Minister for the State Electricity

Commission



Ingrid Stitt

Minister for Mental Health

Minister for Ageing

Minister for Multicultural Affairs



Natalie Suleyman

Minister for Veterans

Minister for Small Business

Minister for Youth



Mary-Anne Thomas

Leader of the House

Minister for Health

Minister for Health Infrastructure

Minister for Ambulance Services



Gayle Tierney

Minister for Skills and TAFE

Minister for Regional Development



Steve Dimopoulos

Minister for Environment

Minister for Tourism. Sport and Maior

Minister for Outdoor Recreation



Enver Erdogan

Minister for Corrections

Minister for Youth Justice

Minister for Victim Support



Melissa Horne Minister for Casino, Gaming and Liquor Regulation

Minister for Local Government

Minister for Ports and Freight

Minister for Roads and Road Safety



Natalie Hutchins

Minister for Jobs and Industry

Minister for Treaty and First Peoples

Minister for Women



Vicki Ward

Minister for Prevention of Family Violence

Minister for Employment



Gabrielle Williams

Minister for Government Services

Minister for Consumer Affairs

Minister for Public and Active Transport



Steve McGhie
Cabinet Secretary

Cabinet January 2024

Jacinta Allan	Premier [CM]
Ben Carroll	Deputy Premier Minister for Education [CM] Minister for Medical Research
Jaclyn Symes	Leader of the Government in the Legislative Council Attorney-General [CM] Minister for Emergency Services
Tim Pallas	Treasurer [CM] Minister for Industrial Relations Minister for Economic Growth
Lizzie Blandthorn	Deputy Leader of the Government in the Legislative Council Minister for Children [CM] Minister for Disability
Colin Brooks	Minister for Development Victoria Minister for Precincts Minister for Creative Industries
Anthony Carbines	Minister for Police Minister for Crime Prevention Minister for Racing
Lily D'Ambrosio	Minister for Climate Action [CM] Minister for Energy and Resources Minister for the State Electricity Commission
Steve Dimopoulos	Minister for Environment Minister for Tourism, Sport and Major Events Minister for Outdoor Recreation
Enver Erdogan	Minister for Corrections Minister for Youth Justice Minister for Victim Support
Melissa Horne	Minister for Casino, Gaming and Liquor Regulation Minister for Local Government Minister for Ports and Freight Minister for Roads and Road Safety

Natalie Hutchins	Minister for Jobs and Industry [CM] Minister for Treaty and First Peoples Minister for Women
Sonya Kilkenny	Minister for Planning Minister for the Suburbs
Danny Pearson	Minister for Transport Infrastructure [CM] Minister for the Suburban Rail Loop Assistant Treasurer Minister for WorkSafe and the TAC
Harriet Shing	Minister for Housing Minister for Water Minister for Equality
Ros Spence	Minister for Agriculture Minister for Community Sport Minister for Carers and Volunteers
Ingrid Stitt	Minister for Mental Health Minister for Ageing Minister for Multicultural Affairs
Natalie Suleyman	Minister for Veterans Minister for Small Business Minister for Youth
Mary-Anne Thomas	Leader of the House Minister for Health [CM] Minister for Health Infrastructure Minister for Ambulance Services
Gayle Tierney	Minister for Skills and TAFE Minister for Regional Development
Vicki Ward	Minister for Prevention of Family Violence Minister for Employment
Gabrielle Williams	Minister for Government Services [CM] Minister for Consumer Affairs Minister for Public and Active Transport
Steve McGhie	Cabinet Secretary



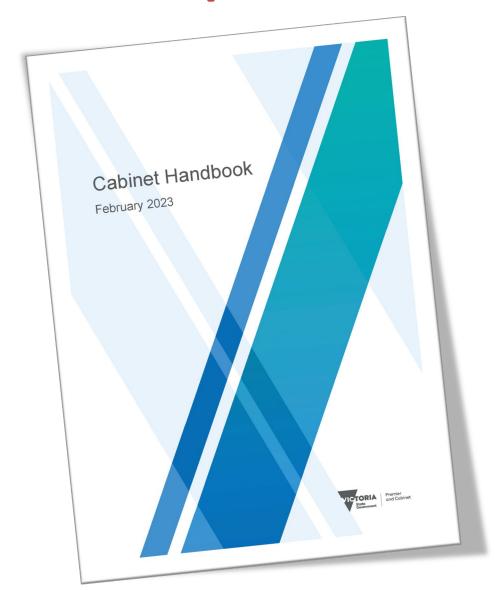
Parliamentary Secretaries January 2024



Nick Staikos	Parliamentary Secretary to the Premier Parliamentary Secretary for Multicultural Affairs
Josh Bull	Parliamentary Secretary for Level Crossing Removals Parliamentary Secretary for Transport
Darren Cheeseman	Parliamentary Secretary for Education
Christine Couzens	Parliamentary Secretary for First Peoples
Paul Edbrooke	Parliamentary Secretary to the Treasurer
Bronwyn Halfpenny	Parliamentary Secretary for Jobs
Katie Hall	Parliamentary Secretary for Housing Parliamentary Secretary for Creative Industries
Nathan Lambert	Parliamentary Secretary for Children
Tim Richardson	Parliamentary Secretary for Health Infrastructure Parliamentary Secretary for Mental Health and Suicide Prevention
Michaela Settle	Parliamentary Secretary for Regional Development Parliamentary Secretary for Agriculture
Nina Taylor	Parliamentary Secretary for Justice

Cabinet processes





The Cabinet handbook outlines:

- the place of Cabinet within the broader system of Executive Government
- the underlying principles of Cabinet
- general expectations for Cabinet business and meetings
- processes for appointments
- components of a quality submission
- requirements to manage and secure
 Cabinet documents

Matters for Cabinet



Cabinet considers major or significant policy issues. Types of submissions for Cabinet consideration include the following:

- requiring new legislation
- relating to the whole of Victorian Government policies and programs
- with a significant impact on either public or private sector investment and employment
- establishing new non-departmental entities
- relating to significant intergovernmental matters
- relating to reports and other major policy reviews which require a Victorian Government submission/response
- to make certain appointments to public boards as specified in the Appointment and Remuneration Guidelines

Items proposed for Cabinet consideration may first require consideration by a Cabinet Committee, especially for policy matters which require consultation across Government.





Cabinet Committees are established by a decision of the Premier or Cabinet.

The Committee structure comprises three types:

- Standing committees: ongoing committees that report directly to Cabinet and support it in its decision-making role and provide oversight of Sub-committees and Taskforces (e.g. Budget, expenditure review)
- Sub-committees: ongoing committees that support a specific whole of government policy area, allow for broad Ministerial representation and support standing Committees (e.g. environment, jobs/employment)
- **Taskforces**: time-limited committees that are used to develop, implement and oversee the delivery of a specific policy, or related set of policies. (e.g. Emergency Management)



Cabinet Conventions



As with other Westminster Governments, the Cabinet is not established by statute, and its strength is maintained through adherence to principles focused on shared purpose and robust deliberation.

These are:

- Collective responsibility
- Confidentiality
- 'Need to know' principle

Cabinet and Legislation Liaison Officers



CLLOs are the point of contact in each department for information and guidance on Cabinet and are usually members of the department's Cabinet Team. The role of the CLLO includes:

- providing advice on Cabinet processes and protocols and ensuring the timely lodgement of submissions
- being the central point of contact for Cabinet Office and other departments on Cabinet matters relating to their department
- monitoring, coordinating and forecasting Cabinet business of the Minister/s and department and keeping Cabinet Office informed of developments
- ensuring submissions and all attachments, including second reading speeches and Statements of Compatibility with the Charter of Human Rights and Responsibilities Act 2006, adhere to the procedural requirements outlined in this Handbook
- overseeing access to, and security of, Cabinet documents held within their department.



A hypothetical case study

The Premier has announced that a party in the upper house (Legislative Council) said they'll pass critical legislation if two new medically supervised injecting rooms are approved in Victoria. In groups, answer the following:

What information should the Secretary of DPC seek from within their Department and other government departments and entities?





Ambulance attendances
reduced by 36% for opioid ODs
within 1km during opening hours



Enabled clients to access 10,540 health and social services



Avoided at least **21 deaths**

Medically Supervised Injecting Room



A hypothetical case study

There are six key steps:

- Introduction into the Parliament of the legislation (First reading)
- 2. Speech by Minister (Second reading, debate, possible amendments)
- 3. Parliamentary Committee to discuss amendments
- 4. Passing of legislation through both houses
- 5. Royal Assent by Governor
- 6. Commencement





Ambulance attendances reduced by 36% for opioid ODs within 1km during opening hours



Enabled clients to access
10,540 health
and social services



Avoided at least **21 deaths**

Medically Supervised Injecting Room



Part 3 Role of Departments and Statutory Entities

Links to the Australian Government

Formerly the Annual Premiers' Conference in which the States sought a share of the national income tax take

The Commonwealth's ability to raise revenue shifted the original balance in Commonwealth/State relations



State Government Role

States handing over power in areas such as education, disability and health

Commonwealth dominance of revenueraising especially taxation.

- Income tax power handed over in WW2
- GST in 1999.

Reliance on Commonwealth funding in areas such as transport, health, education, infrastructure



Victorian government



Victorian public sector

Victorian Public Service

Public entities

Special bodies

Public service body head and department secretary

Statutory authorities

Corporations

Advisory bodies

Departments

Administrative offices

Victorian
Public Sector
Commission

Central agencies

Line Departments

State of the Public Sector in Victoria



354,800 people employed or 290,932 FTE at June 2022

10% of the Victorian labour force

1,854 employers

2.1% (5,995 FTE) rise in total employment between June 2021 and June 2022.

Overall public sector workforce employees

- Women make up 68% of this workforce
- 8.9% identify as lesbian, gay, bisexual, pansexual, asexual or use another term (estimate)

State of the Public Service in Victoria



At last count, there are 56,3392 people working in the Victorian Public Service (i.e. employed under the Public Administration Act 2004 and working for one of the government departments or authorities and offices they house)

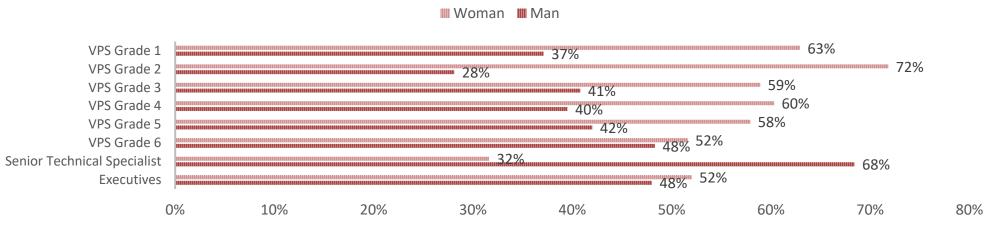
Overall public sector workforce employees

- 59% are women
- 11.7% identify as lesbian, gay, bisexual, pansexual, asexual or use another term (estimate).

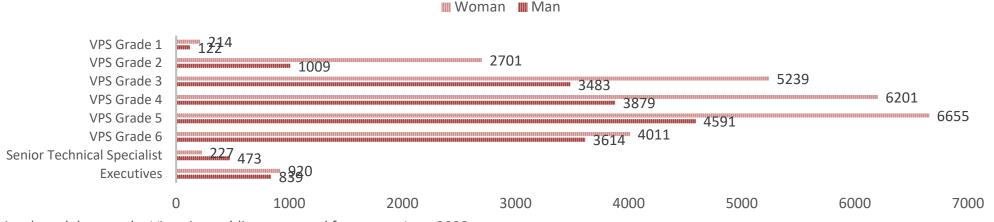
Employees by gender and classification



PERCENTAGE OF EMPLOYEES BY GRADE AND GENDER



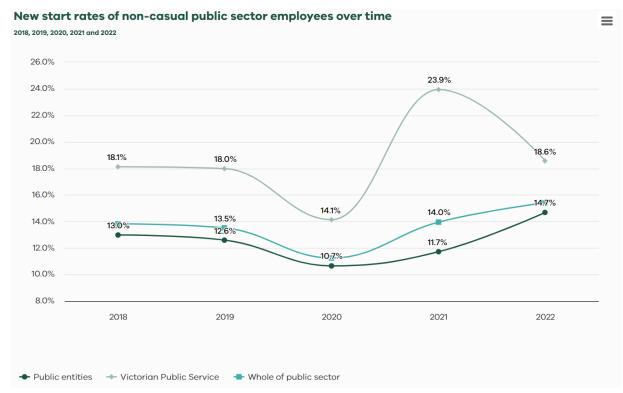
NUMBER OF EMPLOYEES BY GRADE AND GENDER

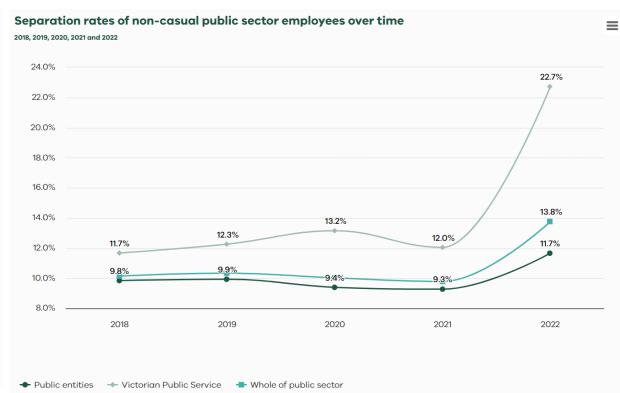


Facts, visuals and data on the Victorian public sector workforce as at June 2022

Employee turnover







Facts, visuals and data on the Victorian public sector workforce as at June 2022

2021 workplace gender audit data snapshot





2021 workplace gender audit data snapshot

- The average pay gap between men and women when taking into account their total remuneration was 15.6%.
 - ▶ This means that on average, men took home \$19,000 more than women across the 2020-2021 financial year.
 - ► The median total remuneration pay gap was 8.1%.





The gender pay gap favouring men increased with age.

> It was smallest for people aged between 25 and 34 years (a median base salary gap of 3.3%) but began to widen significantly for people aged 35 to 44 years (7.2 %) and continued to widen for those aged 45 to 54 years (10.8 %). It rose to its highest point (13.7%) for people aged 55 to 64 years.

Women make up 66% of the workforce but only 45% of leaders and only 38% of CEOs

Across industries, the largest differences were found in the Victorian Public Service, where women made up 70% of the workforce but only 46% positions, and Local Government, where women made up 63% of

the workforce

and only 39%

of senior leadership

positions.

Women leaders were more likely than men to take up part-time work and job-sharing opportunities forms of flexibility that often entail a financial penalty. Women were underrepresented in career development training opportunities and the award of higher duties.

Women were significantly overrepresented in part-time work, while people of self-described gender were overrepresented in both part-time and casual work.



Across organisations, women were 50% more likely to say they experienced sexual harassment than men.



Sexual harassment occurred most frequently in majoritymen and frontline sectors, such as Transport and Police and Emergency Services

Only 4% of women and 3% of men who had experienced sexual harassment lodged a formal complaint.

> Barriers to formal reporting included the belief that the incident was not serious enough, or that the individual would experience backlash or negative impact on their career as a result of making a report.

More than three-quarters of those individuals using formal flexible work arrangements were women.



Nearly 8 out of 10 parental leave takers were women, and their leave lasted an average of 8 times longer than men's.



Of those taking carer's leave, 68% were women, and women were more likely to believe that flexibility, family responsibilities and caring are barriers to



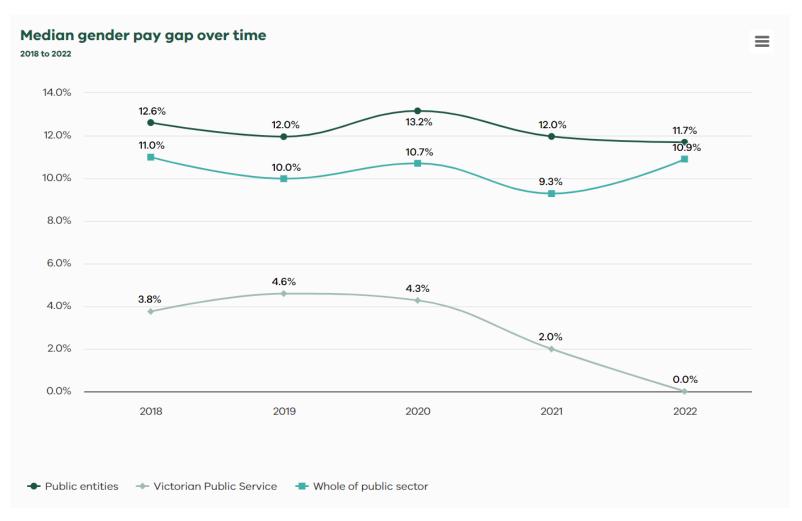


There is gender balance across the sector in governing bodies.



Gender pay gap based on median annual salary

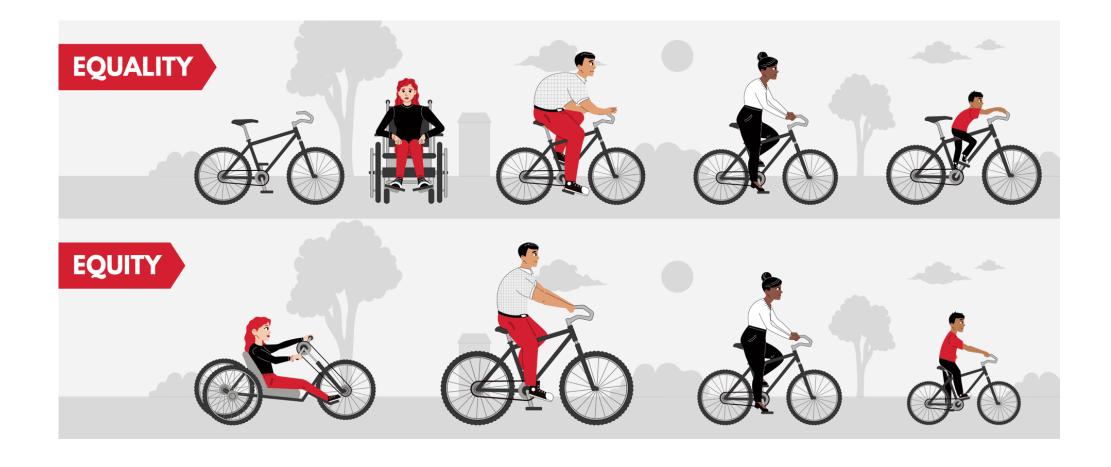




Facts, visuals and data on the Victorian public sector workforce as at June 2022

Why? Equality v Equity?





Employing organisation numbers



Employing organisation	June 2021 headcount	June 2021 full-time equivalent
Department of Education and Training	4,562	4,210.7
Department of Environment, Land, Water and Planning (includes Sustainability Victoria excluding CEO, Solar Victoria and the Office of the Commissioner for Environmental Sustainability)	5,236	5,002.1
Department of Families, Fairness and Housing	6,333	5,909.2
Department of Health	4,334	4,086.0
Department of Jobs, Precincts and Regions	3,662	3,503.2
Department of Justice and Community Safety (includes Victorian Institute of Forensic Medicine non-executive and non-forensic staff)	10,855	10,387.7
Department of Premier and Cabinet	965	925.5
Department of Transport	3,521	3,429.9
Department of Treasury and Finance (includes State Revenue Office and Commission for Better Regulation)	1,431	1,371.1
Total	40,899	38,825.4

Victoria's finances



Sources of Revenue

- The Victorian Government raises revenue and also receives revenue from other sources.
- The Victorian Government receives revenue from the Commonwealth Government.

Appropriation Bill and Budget papers

• The Constitution provides that the Lower House is the source of all legislation involving the expenditure of government revenue.

The Public Account is reported in the Budget papers

- The Government's primary account is the consolidated fund that receives all revenue raised by and granted to the state, and from which amounts are appropriated by Parliament for specific purposes.
- The consolidated fund, together with the trust fund, forms the public account.

Financial Management

• The Financial Management Act 1994 administers the use of public money and the accountability processes and secondary legislation with which departments and public entities must comply.

Procurement

• Procurement is an essential part of the public sector's financial management system. It is crucial that there are rigorous processes in place to ensure a high level of probity and accountability in procurement and to ensure that public money is being spent in the most efficient and effective way.

Government sector revenue



	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26
Revenue and income from transactions	actual	revised	budget	estimate	estimate	estimate
Taxation	23613	30063	30488	32216	33312	35003
Dividends, TER and interest	1214	1189	1317	1464	1629	1651
Sales of goods and services	7949	5491	6366	6410	6495	6527
Other revenue and income	2915	3257	3459	3619	3209	3434
Subtotal	35691	40000	41630	43709	44645	46615
Grants	36958	41869	40351	40884	43019	44825
Total	72649	81869	81981	84593	87664	91440

Westminster theory:

Accountability

- Vertical accountability
 Parliament is accountable to the people (elections)
- Minister is accountable to Parliament
- Secretary is accountable to the Minister
- Department accountable to the Secretary



The Victorian Public Service



The Victorian Public Service (VPS) is made up of people employed by the Crown under Part 3 of the Public Administration Act 2004.

This includes employees of:

- departments
- administrative offices
- the Victorian Public Sector Commission.

The VPS:

- delivers programs and services
- implements legislative and regulatory agendas
- provides impartial and objective policy advice, also known as 'frank and fearless advice'.

VPS employees can't provide political advice. Political advice is given by ministerial advisers, who are not VPS employees.

Ministers



MINISTER'S ROLE

POLITICAL

Domain of the Ministers Office

Areas of shared responsibility that require clear parameters to avoid role confusion and overlap

ADMINISTRATIVE

Domain of the Public Service

Constituency	Political Party	Press/Media	Parliament	Cabinet	Government Departments
Local Member	Party Representative	Representative of Government	Member of Parliament	Cabinet Member (as appropriate)	Head of Department
Service local issues Attend local functions Represent interests	Represent government in party forums Retain support	Engage media Deliver government's message	Answer questions Maintain morale Sell policies	Prepare Attend Contribute Sell policies	Determine policy Make decisions Manage portfolio

Do ministers need training?





Government Reimagined



A Handbook for Reform

Findings from the Policy Exchange Reform of Government Commission, Chaired by Dame Patricia Hodgson

Report by Benjamin Barnard





State Government Departments



These are the current departments at 1 January 2023.



Departments	Туре
Department of Education	Line department
Department of Energy, Environment and Climate Action	Line department
Department of Families, Fairness and Housing	Line department
Department of Government Services	Line department
Department of Health	Line department
Department of Jobs, Skills, Industry and Regions	Line department
Department of Justice and Community Safety	Line department
Department of Premier and Cabinet	Central agency
Department of Transport and Planning	Line department
Department of Treasury and Finance	Central agency

Administrative Offices



Administrative offices are like departments.

They also:

- have a public service body head who's appointed by the Premier
- employ people under Part 3 of the
- perform activities under the direction of ministers.

Examples include:

- Major Transport Infrastructure Authority
- Office of the Governor
- Office of the Chief Parliamentary Counsel
- Public Record Office Victoria.

Victorian Public Sector Commission



Section 37(1) of Public Administration Act establishes the Victorian Public Sector Commission (VPSC) and section 4 defines VPSC as a public service body.

For further information about the Victorian Public Sector Commission, see Part 4 of the Public Administration Act.



Victorian Secretaries' Board



The Victorian Secretaries' Board promotes leadership and coordinates initiatives across the public sector. It doesn't have legal status.

Members of the board include the:

- Secretaries of each department
- Chief Commissioner of Police
- Victorian Public Sector Commissioner.

The board is chaired by the Secretary of the Department of Premier and Cabinet (DPC). DPC provides secretariat support to the board.

Public entities



Public entities include statutory authorities, state-owned enterprises, state-owned corporations and formally constituted advisory boards.

Victoria has over 3,000 public entities. They operate at 'arm's length' from ministers.

Around half employ staff and the vast majority comprise volunteer members.

Public entities:

- deliver government services
- manage public assets
- act as regulators or provide expert advice
- promote economic development.

Examples of major public entities include:

- Ambulance Victoria
- Melbourne Water
- Parks Victoria
- Transport Accident
 Commission
- VicRoads.

Some public entities have employees, and some don't.

Special Bodies



The Victorian public sector also includes special bodies.

- A department of the Parliament of Victoria
- Commission for Children and Young People
- Electoral Boundaries Commission
- Independent Broad-based Anti-corruption Commission
- Mental Health Complaints Commissioner
- Mental Health Tribunal
- Office of the Health Complaints
 Commissioner
- Office of the Ombudsman
- Office of the Victims of Crime

- Commissioner
- Office of the Victorian Information Commissioner
- Victoria Police
- Victorian Auditor-General's Office
- Victorian Civil and Administrative Tribunal
- Victorian Electoral Commission
- Victorian Independent Remuneration Tribunal (the Tribunal)
- The Victorian Inspectorate.

Key features of entities



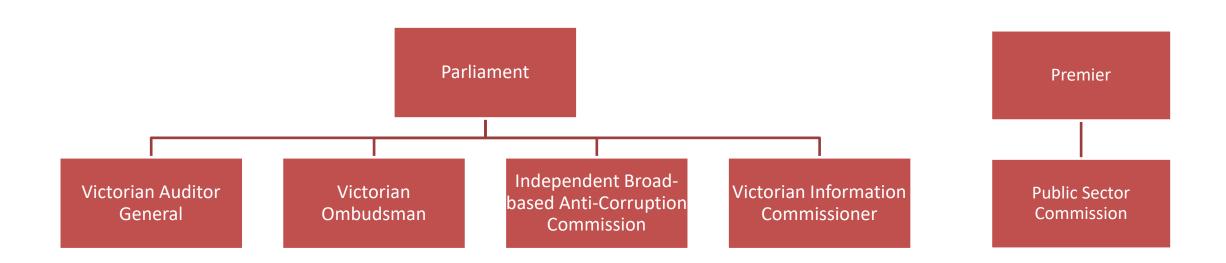
Feature	Department	Administrative Office	Public Entity
Legal form	Part of Crown. No separate legal identity.	Part of Crown. May have a separate legal identity for the exercise of some functions.	Many possible forms including unincorporated body
Established mechanisms	Order in Council under section 10 of the Public Administration Act.	Order in Council under section 11 of the Public Administration Act.	Many possible mechanisms, including Ministerial direction, specific legislation, State Owned Enterprises Act and Corporations Act 2001 (Cth).
Governance structure and relationship with minister	Secretary appointed by the Premier and responsible to their Minister(s). Minister has high level of direction and control.	the relevant department. Minister may have high	Typically has a governing Board appointed by the Minister. Degree of Ministerial control varies across different entities with different functions. Minister's powers of direction usually identified in enabling or umbrella legislation.
Financial arrangements	Direct budget appropriation from Parliament.	Funded through relevant department.	Various sources of funding, including appropriation administered by the monitoring department, commercial revenue, fees, fines, levies.
Employment arrangements	Public service staff employed under Part 3 of the Public Administration Act.	Public service staff employed under Part 3 of the Public Administration Act.	Typically public sector staff employed under various public sector awards and agreements, e.g. Enterprise Bargaining Agreements.
Functions	Provide strategic policy advice to Ministers. Implement government policy. Provide a range of service delivery, regulatory and other functions.	Provide discrete groups of services and public functions.	Provide a wide range of functions at arm's length from Ministers, including service delivery, commercial activities and stewardship of public assets.



Part 4 Cooperation, integrity, independence and accountability in the way the public sector operates



Agencies of accountability and integrity



Victoria's integrity system













Independent Broadbased Anti-corruption Commission

Exposes and prevents public sector corruption and police misconduct.

Victorian Ombudsman

Investigates
administrative actions of
state government
departments, local
councils and statutory
authorities.

Victorian Auditor-General's Office

Provides independent assurance to the Parliament and the Victorian community on the financial integrity and performance of the state.

Victorian Information Commissioner

The primary regulator and source of independent advice to the community and Victorian government about how the public sector collects uses and discloses information.

IBAC's powers







entry, search and seizure



hearings (public and private)



own motion investigations



possess, carry and use defensive equipment and firearms



confidentiality notices



prosecutorial powers

IBAC



Operation Carlisle 2022

Investigated allegations of corrupt conduct by a Corrections Victoria employee

Operation Geary 2021

Investigated allegations that two local council employees were favourably allocating civil works contracts to a company owned by the relative of one of the employees

Operation Betka 2021

Investigated allegations of serious corrupt conduct at Victoria's Department of Education and Training

Operation Andros 2021

Investigated allegations of corrupt conduct against employees of Emergency Management Victoria (EMV) and its predecessor organisation, the Fire Services Commission (FSC)

Operation Wingan 2021

Investigated allegations into the conduct of Victoria Police officers during the apprehension of a person at Epping, Victoria

Operation Grey 2021

Investigated allegations of false record-keeping by senior staff within the Dispute Settlement Centre of Victoria to meet performance targets





Whistleblower



Changes to whistleblower legislation

Under the new legislation:

- a 'protected disclosure' is now called a 'public interest disclosure'
- there is a lower threshold for making a public interest disclosure to the Independent Broad-based Anti-corruption Commission (IBAC)
- there is an expanded definition of 'improper conduct'

There is also a new 'no wrong door' principle.

This principle means if a person discloses to the wrong entity, that entity can send it to the right entity and the person won't lose their protection, so long as:

- it's an entity that can receive disclosures and
- the person believes the entity they disclosed to was the right one







Transport



Health services



Education



Business and economic development



Environment and natural resources



Justice

Victorian Information Commissioner



INSTITUTE OF

AUSTRALIA



PUBLIC ADMINISTRATION





Educating on FOI, privacy and information security matters



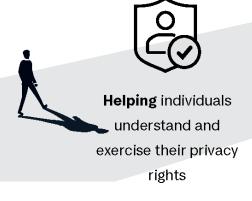
Providing guidance on the Victorian Protective Data Security Framework and on efficient and effective information security outcomes



Ensuring fair access to government information



Providing guidance on the Information **Privacy Principles**





Helping individuals understand and **exercise** their right to access government information



Taking regulatory action in the public interest

Freedom of information







- In Victoria, the Freedom of Information Act 1982 (Vic) (FOI Act) gives people a right to access information held by VPS organisations.
- Access to information improves government transparency, accountability, and the quality of democratic public debate.
- Approach your work with a pro-disclosure attitude. Help the community understand the work you do, why you do it and the information you hold.





Visit OVIC's Website and Vimeo account for training and guidance

Privacy



INSTITUTE OF





- In Victoria, individuals have privacy rights under the Privacy and Data Protection Act 2014 (Vic) (PDP Act).
- The Information Privacy Principles (IPPs) in the PDP Act regulate how VPS organisations must collect, store, use, disclose and dispose of personal information in their day to day functions.

OVIC assists VPS organisations to better understand their privacy rights and responsibilities

by:





Providing feedback on specific privacy matters

Providing guidance following a data breach

Handling privacy complaints

For privacy related questions or to seek feedback on a Privacy Impact Assessment contact:

privacy@ovic.vic.gov.au

Information Security









Information security
safeguards information
from unauthorised access,
disclosure, and use.



Ensures the **right people** have access to the **right information** at the **right time**.

Information security is **everyone's responsibility**.

Watch this video to find out how you can play your part.





Royal Commissions and Inquiries











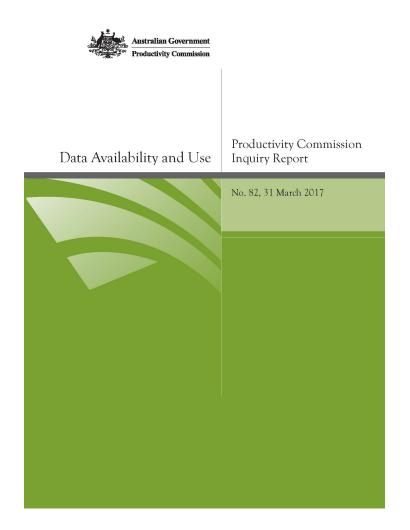




Productivity Commission











Part 5 My/our role within the Department and broader Government

A tradition of independence





REPORT

THE RO

ORGANISATION

OF TH

PERMANENT CIVIL SERVICE,

TOGETHER WITH A

LETTER FROM THE REV. B. JOWETT.

Presented to both Bouses of Parliament by Command of Ber Majesty.

HOUSE OF COMMONS



LONDON:
PRINTED BY GEORGE E. EYRE AND WILLIAM SPOTTISWOODE,
PRINTERS TO THE QUERK'S MOST EXCELLENT MAJESTY.

FOR HER MAJESTY'S STATIONERY OFFICE.

1854.

Code of conduct

Values of a professional and politically neutral **public service**

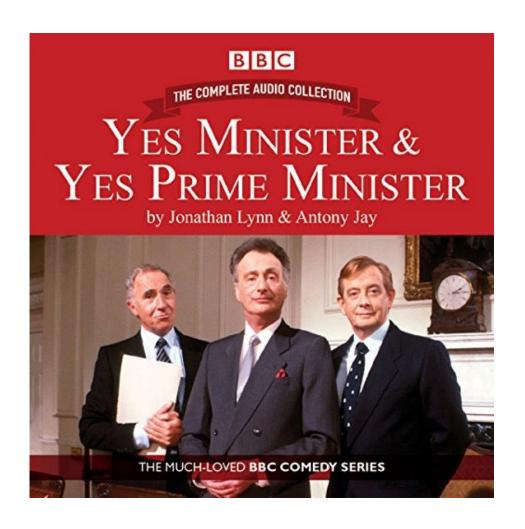


Values incorporated in the *Victorian Public Administration Act 2004*

Defined as frank and fearless advice







Providing advice to Ministers used to be primarily a **public sector** function

That is rapidly changing...



Role of Ministerial Advisers

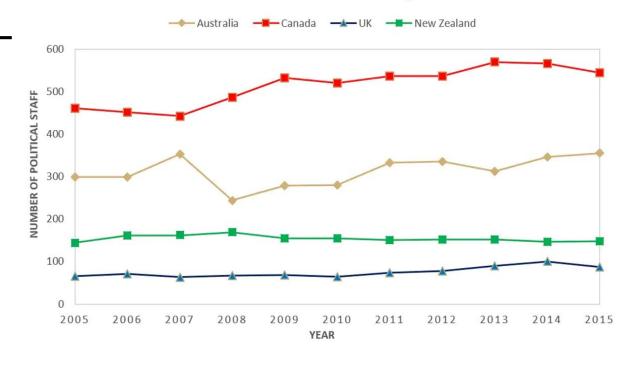
RCAGA Symposium

Ministerial Advisers and the Royal Commission on Australian Government Administration*

Maria Maley Australian National University

The role of the ministerial office was one of the key issues investigated by the Royal Commission on Australian Government Administration (RCAGA) in 1976. At the time the ministerial office was undergoing new and controversial developments. In the 25 years since the Royal Commission the new ministerial office has become a permanent and accepted part of our machinery of government. This paper reviews RCAGA's analysis of ministerial advisers and uses research on the Keating advisers in 1995–96 to track how the institution of the ministerial office has developed since the time of the Royal Commission.

NUMBER OF POLITICAL STAFF, 2005-2015



Your role in the VPS



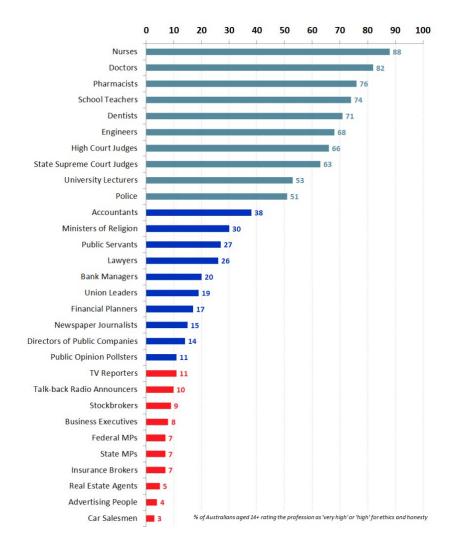
Professionals who work in the Victorian Public Service are obliged to act in a particular way.

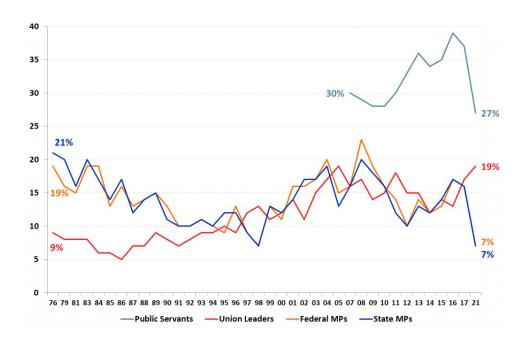
The Victorian code of conduct requires you to:

- be responsive to the government of the day
- demonstrate integrity
- be impartial and accountable
- respect and promote human rights
- comply with all applicable Australian laws
- respect colleagues, public officials and the Victorian community.

Roy Morgan Image of Professions Survey 2021







Public sector professions rated 'high' or 'very high' for ethics and honesty (% of Australians)





Public servants must demonstrate

- responsiveness
- integrity
- impartiality
- accountability
- respect
- leadership
- commitment to human rights



Responsiveness

Public officials should demonstrate responsiveness by:

- i. providing frank, impartial and timely advice to the Government; and
- ii. providing high quality services to the Victorian community; and
- iii. identifying and promoting best practice.



Responsiveness

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Integrity

Public officials should demonstrate integrity by:

- i. being honest, open and transparent in their dealings; and
- ii. using powers responsibly; and
- iii. reporting improper conduct; and
- iv. avoiding any real or apparent conflicts of interest; and
- v. striving to earn and sustain public trust of a high level.



Integrity

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Impartiality

Public officials should demonstrate impartiality by:

- i. making decisions and providing advice on merit and without bias, caprice, favouritism or self-interest; and
- ii. acting fairly by objectively considering all relevant facts and fair criteria; and
- iii. implementing Government policies and programs equitably.



Impartiality

PUBLIC ADMINISTRATION AUSTRALIA PORTUGUITA DE LA CONTROLLA DE LA CONTROLLA VICTORIA

Accountability

Public officials should demonstrate accountability by:

- i. working to clear objectives in a transparent manner; and
- ii. accepting responsibility for their decisions and actions; and
- iii. seeking to achieve best use of resources; and
- iv. submitting themselves to appropriate scrutiny.





Respect

Public officials should demonstrate respect for colleagues, other public officials and members of the Victorian community by:

- i. treating them fairly and objectively;
 and
- ii. ensuring freedom from discrimination, harassment and bullying; and
- iii. using their views to improve outcomes on an ongoing basis.

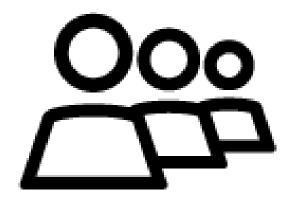


Respect

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Leadership

Public officials should demonstrate leadership by actively implementing, promoting and supporting these values.



Leadership

INSTITUTE OF PUBLIC ADMINISTRATION AUSTRALIA

Human Rights

Public officials should respect and promote the human rights set out in the *Charter of Human Rights and Responsibilities* by:

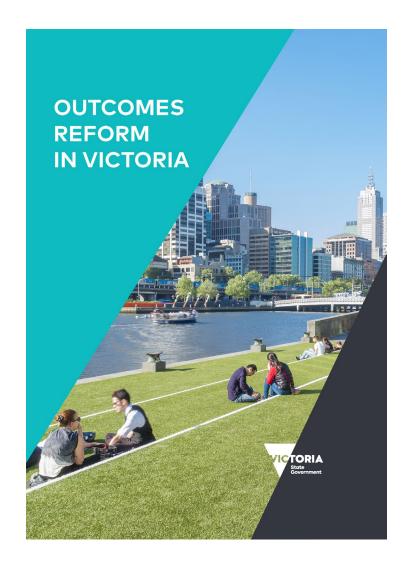
- i. making decisions and providing advice consistent with human rights; and
- ii. actively implementing,promoting and supporting human rights.

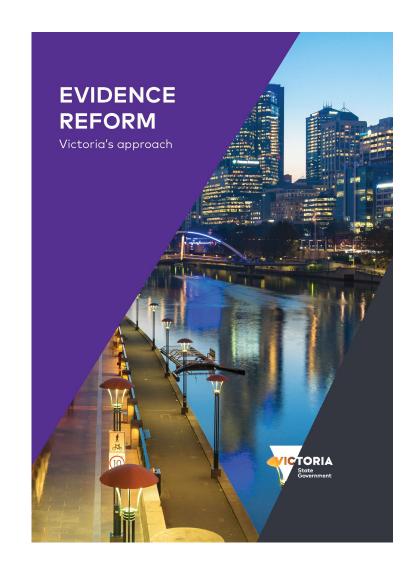


Human Rights

Outcomes and evidence













Any questions?



Building the Business Case





www.vic.ipaa.org.au/building-the-business-case



Event feedback survey





Links and useful stuff



Victoria

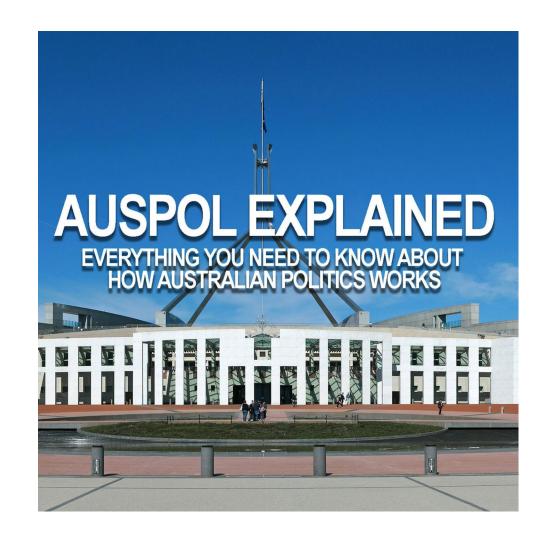
Parliament of Victoria

https://new.parliament.vic.gov.au/

Federal

Parliamentary Education Office

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Thank you